## CITY OF BURLINGTON, VERMONT WASTEWATER ENTERPRISE FUND

#### FINANCIAL STATEMENTS

**JUNE 30, 2018** 

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#### INDEPENDENT AUDITORS' REPORT

102 Perimeter Road Nashua, NH 03063 (603)882-1111 melansonheath.com

To the Board of Commissioners Department of Public Works City of Burlington, Vermont Additional Offices: Andover, MA Greenfield, MA Manchester, NH Ellsworth, ME

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Wastewater Enterprise Fund of the City of Burlington, Vermont, (the Fund), as of and for the year ended June 30, 2018 as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

The Fund's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Fund's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

As discussed in Note 1, the financial statements present only the Fund and do not purport to, and do not, present fairly the financial position of the City of Burlington, Vermont, as of June 30, 2018, and the changes in its financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Fund, as of June 30, 2018, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 17 to the financial statements, the fund has become aware of an error in the installation of certain meter reading devices that may result in the need to refund prior collections. Our opinion is not modified with respect to this matter.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, and the Pension and OPEB schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

January 23, 2019

Melanson Heath

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of the City of Burlington Wastewater Enterprise Fund's (the Fund) annual financial report, management provides a narrative discussion and analysis of the financial activities for the year ended June 30, 2018. The Fund's performance is discussed and analyzed within the context of the accompanying financial statements and note disclosures following this section.

#### **Overview of the Financial Statements:**

Wastewater is an enterprise fund of the City of Burlington. An enterprise fund is established to account for the operations that are financed and operated in a manner similar to business-type activities, where fees are charged to external parties to cover the costs of providing goods and services. An enterprise fund uses the accrual basis of accounting and accordingly, revenue are recognized when earned and expenses are recognized as incurred.

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements include (1) the statements of net position, (2) the statements of revenues, expenses and changes in net position, (3) the statements of cash flows, and (4) notes to financial statements.

#### **Financial Highlights:**

The Statement of Net Position is designed to indicate our financial position as of a specific point in time. At June 30, 2018, it shows our net position of \$14,234,013 a change of \$(351,422) in comparison to the prior year. The unrestricted net position increased from the prior year by \$764,897 as further explained in the following paragraph.

The Statement of Revenues, Expenses, and Changes in Net Position summarize our operating results and reveals how much, if any, of a profit was earned for the year. Net position in fiscal year 2018 decreased by \$351,422 whereby fiscal year 2017 resulted in a decrease to our net position of \$386,839. Three significant events highlight the difference between the fiscal years. First, overall operating expenses decreased by about \$220,000. Secondly, the City recognized approximately \$325,000 in non-operating expenses related to a Water Quality Management Plan. Because of the uncertainty associated with obtaining voter approval to proceed with project's size and scope, management has expensed these costs when incurred. Thirdly, the fiscal year 2018 impact of the billing adjustment (discussed in Note 17) reduced revenues by approximately \$139,000.

The Statement of Cash Flows provides information about cash receipts and cash payments during the accounting period. It also provides information about investing and financing activities for the same period. A review of our Statement of Cash Flows indicates that cash receipts from operating activities adequately covered our operating expenses (excluding depreciation), debt services as well as providing some for capital investment.

The following table highlights the fund's Statement of Net Position and Statement of Changes in Net Position as of and for the year ended June 30 (in thousands):

#### **Statements of Net Position**

		<u>2018</u>	<u>2017</u>
Assets:			
Current assets	\$	/	\$ 4,689
Non-current assets		24,966	25,981
Total assets		29,879	30,670
Deferred outflows of resources		389	698
Total assets and deferred outflows			
of resources	\$	30,268	\$ 31,368
Liabilities:			
Current liabilities	\$	2,180	\$ 1,897
Noncurrent liabilities		13,442	14,841
Total liabilities		15,622	16,738
Deferred inflows of resources		412	45
Net position:			
Net investment in capital assets		9,107	10,239
Restricted		1,456	1,440
Unrestricted		3,671	2,906
Total net position		14,234	14,585
Total liabilities, deferred inflows of			
resources, and net position	\$	30,268	\$ 31,368
Statements of Changes in I	Net		
		<u>2018</u>	<u>2017</u>
Operating revenues	\$	7,431	\$ 7,570
Operating expenses		(7,023)	(7,241)
Operating income		408	329
Nonoperating revenues (expenses)			
Other revenue		44	24
Other expense		(803)	(739)
Total nonoperating (expenses)		(759)	(715)
Change in net position		(351)	(386)
Beginning net position		14,585	14,971
Ending net position	\$	14,234	\$ 14,585

#### Capital Assets:

<u>Capital Assets</u> – The Fund capital investment in fiscal year 2018 consisted of the following:

- Wastewater plant roof \$43,916
- Sewer main relining \$114,314
- Lavalee lane paving \$41,889
- McNeil station pumps \$20,792
- RotaCut grinder \$21,548
- 2018 International pump truck \$156,140
- Other miscellaneous equipment \$62,713

Additional information on capital assets can be found in the Notes to the Financial Statements.

#### **Long-term Debt:**

<u>Long-term Debt</u> - At the end of the current fiscal year, total debt outstanding was \$13,411,830, a decrease of \$(891,117) from the prior year, all of which was backed by the full faith and credit of the government.

Standard and Poor's Rating Group and Moody's Investors Services, Inc. has rated, the 2014 Bonds "AA+", and "Aa2", respectively.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

#### **REQUESTS FOR INFORMATION:**

This financial report is designed to provide a general overview of the Fund's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of Clerk/Treasurer City of Burlington, City Hall 149 Church Street Burlington, VT 05401

#### CITY OF BURLINGTON, VERMONT WASTEWATER ENTERPRISE FUND STATEMENT OF NET POSITION JUNE 30, 2018

		2018
ASSETS	-	
Current:		
Cash and cash equivalents	\$	3,089,029
Receivables, net of allowance for uncollectibles:		
User fees		1,376,902
Intergovernmental		334,854
Inventory		110,124
Prepaid expenses	-	2,476
Total current assets		4,913,385
Noncurrent:		
Restricted cash		1,456,271
Capital assets:		
Land		853,525
Capital assets, net of accumulated depreciation	_	22,656,313
Total noncurrent assets	_	24,966,109
TOTAL ASSETS		29,879,494
DEFERRED OUTFLOWS OF RESOURCES		
Pension related:		
Changes in proportional share of contributions		85,141
Change in assumptions		59,213
Difference between expected and actual experience		34,266
Difference between projected and actual investment earnings		109,583
Deferred current year pension contributions		98,654
OPEB related	_	1,682
TOTAL DEFERRED OUTFLOWS OF RESOURCES	_	388,539
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$	30,268,033
		(continued)

(continued)

		2018
LIABILITIES	_	
Current:		
Accounts payable	\$	329,406
Accrued payroll		25,964
Refunds payable		364,000
Notes payable		540,504
Current portion of long-term liabilities:		<b>533 3</b> 01
Revenue bonds payable		732,281
State revolving loans		162,013
Capital lease payable		17,224
Compensated absences	_	8,772
Total current liabilities		2,180,164
Noncurrent:		10.001.01.
Revenue bonds payable net of current portion		10,984,215
State revolving loans, net of current portion		1,533,321
Capital lease payable, net of current portion		110,817
Net pension liability		664,669
Total OPEB liability		60,161
Compensated absences	-	89,148
Total noncurrent liabilities	_	13,442,331
TOTAL LIABILITIES		15,622,495
DEFERRED INFLOWS OF RESOURCES		
Pension related:		
Difference between projected and actual investment earnings		69,848
Difference between expected and actual experience		24,394
Change in proportional share of contributions		315,608
OPEB related		1,675
NET POSITION		
Net investment in capital assets		9,106,549
Restricted for bond resolution		1,456,271
Unrestricted	_	3,671,193
TOTAL NET POSITION		14,234,013
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES		
AND NET POSITION	\$_	30,268,033

The accompanying notes are an integral part of these financial statements.

# CITY OF BURLINGTON, VERMONT WASTEWATER ENTERPRISE FUND STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

	_	2018
Operating Revenues:	•	
Charges for services	\$	7,430,870
Total Operating Revenues		7,430,870
<b>Operating Expenses:</b>		
Personnel		1,612,332
Non-personnel		2,831,279
Depreciation		1,492,438
Payments in lieu of taxes		1,086,643
Total Operating Expenses		7,022,692
Operating Income		408,178
Nonoperating Revenues/(Expenses):		
Interest income		21,142
Stormwater design (see page 3)		(325,876)
Interest expense		(477,366)
Gain/loss on disposal of capital assets		22,500
Total Nonoperating Revenues/(Expenses)		(759,600)
Change in Net Position		(351,422)
Net Position at Beginning of Year, as restated		14,585,435
Net Position at End of Year	\$	14,234,013

The accompanying notes are an integral part of these financial statemen

#### CITY OF BURLINGTON, VERMONT WASTEWATER ENTERPRISE FUND STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2018

	-	2018
Cash flows from operating activities: Receipts from users and customers	\$	7,389,013
Payments to suppliers	Ф	(2,880,862)
Payments for wages and benefits		(1,539,215)
Payment in lieu of taxes		(1,086,643)
Net cash provided by operating activities	-	1,882,293
Cash flows from noncapital financing activities:		
Stormwater design costs financed by revolving loan		(325,876)
Net cash used by noncapital financing activities	-	(325,876)
Cash flows from capital and related financing activities:		
Acquisition and construction of capital assets		(461,311)
Proceeds from issuance of capital lease		133,640
Proceeds of short term state revolving loans		205,650
Proceeds from sale of capital assets		22,500
Principal payments on revenue bonds		(732,281)
Principal payments on state revolving loans		(158,836)
Principal paid on capital leases		(5,599)
Interest paid on outstanding debt	-	(477,366)
Net cash used by capital and related financing activities		(1,473,603)
Cash flows from investing activities:		
Investment income	-	21,143
Net cash provided by investing activities	-	21,143
Net change in cash		103,957
Cash and cash equivalents, beginning of year	_	4,441,343
Cash and cash equivalents, end of year	\$	4,545,300
Reconciliation of Operating Income to Net Cash		
Provided by Operating Activities:		
Operating income	\$	408,178
Adjustments to reconcile operating income		
to net cash provided from operating activities:		1 402 420
Depreciation		1,492,438
Changes in assets, liabilities, and deferred outflows/inflows:		(41.057)
Accounts receivable		(41,857)
Inventories		(8,563)
Prepaid expense		(2,394) 310,639
Deferred outflows related to pensions Deferred outflows related to OPEB		(1,682)
Accounts payable		(86,626)
Accrued salaries and wages		3,673
Refunds payable		48,000
Net pension liability		(591,474)
Total OPEB liability		122
Accrued compensated absences		(14,505)
Deferred inflows related to pensions		364,669
Deferred inflows related to OPEB	_	1,675
Net cash provided by operating activities	\$	1,882,293
	=	

The accompanying notes are an integral part of these financial statements.

### CITY OF BURLINGTON, VERMONT WASTEWATER ENTERPRISE FUND

#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. The Financial Reporting Entity

The City of Burlington, Vermont, Wastewater Enterprise Fund (the Fund) is a municipally owned utility organized in 1865 to provide maintenance and treatment of wastewater to the residents of Burlington, Vermont.

The Fund is an enterprise fund within the City of Burlington, Vermont (the City). As such, this financial statement is not intended to present the financial position and results of operations of the City of Burlington, Vermont as a whole.

The accounting policies of the Fund conform to generally accepted accounting principles as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing accounting and financial reporting principles. The following is a summary of the more significant accounting policies.

#### B. Basis of Presentation

Enterprise Funds are used to account for operations: (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Based on the above definition, the Fund is accounted for utilizing enterprise fund accounting.

#### C. Measurement Focus

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Proprietary fund financial statements are reported using the economic resources measurement focus. This means that all assets and liabilities associated with the operation of these funds (whether current or noncurrent) are included on the balance sheet (or statement of net position). Fund equity (i.e., total net position) is segregated into net investment in capital assets, restricted net position, and unrestricted net position. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

#### D. Basis of Accounting

Basis of accounting refers to when revenue and expenses are recognized and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The financial statements are prepared utilizing the accrual basis of accounting. Accordingly, revenues and expenses are recognized at the time goods and services are provided or received. In general, wastewater revenue is determined by water consumption multiplied by the wastewater rate. Under this method, wastewater revenues that have not been billed are recorded as estimated unbilled revenues.

Operating revenues are defined as income received from consumption from customers as well as service revenue for new customers and repairs for old customers.

Nonoperating revenues are defined as income received from sources other than sales. Non-operating revenues include interest income and gain on sale of assets.

Operating expenses are defined as the ordinary costs and expenses for the operation, maintenance and repair of the wastewater facilities. Operating expenses include the cost of wastewater treatment, maintenance of transmission and distribution systems, administrative and general expenses, and depreciation. Operating expenses do not include the interest on bonds, notes, and revolving loans, or indebtedness and related costs.

#### E. Estimates

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### F. Cash and Cash Equivalents

Cash includes amounts in demand deposits and cash on hand, as well as short-term investments with a maturity date within three (3) months of the date of acquisition.

#### G. Receivables

Receivables are shown net of an allowance for uncollectible accounts for the estimated losses that will be incurred in the collection of the receivables. The estimated losses are based on the judgment of management and a review of the current status of existing receivables.

#### H. Inventories

Inventory quantities are determined by physical count and are valued at the lower of cost or market. Inventories of the Fund consist of construction materials, meters, fuel, and chemicals.

#### I. Capital Assets

Capital assets, which include land, land improvements, building, and building improvements, vehicles, machinery and equipment, and distribution and collection systems, are recorded at cost including equipment acquired under capital leases that transfer substantially all risk of ownership to the Fund. Contributed assets are recorded at acquisition value at the time received. The cost of normal maintenance and repairs that do not add to the value or materially extend the asset's lives are not capitalized. The Fund's capitalization policy considers two factors. Property will be capitalized when:

- 1. The combined cost to put a unit in service come to more than \$10,000
- 2. The unit estimated life is greater than five (5) years

The Fund follows the policy of charging to expenses annual amounts of depreciation which allocates the cost of plant and equipment over their estimated useful lives. The Fund employs the straight-line method for determining the annual charge for depreciation.

The depreciable lives of capital assets are as follows:

	Depreciable Lives
Land improvements	30 Years
Buildings and improvements	25 - 150 Years
Infrastructure	10 - 40 Years
Machinery, equipment, and vehicles	5 - 15 Years

#### J. Long-Term Obligations

In the Fund's statements, revenue bonds, state revolving loans, net pension liability, compensated absences payable, and net other post-employment benefits obligation are reported as long-term liabilities.

#### 2. CASH AND CASH EQUIVALENTS

Custodial credit risk for deposits is the risk that in the event of a bank failure, the deposits may not be returned. The custodial credit risk for investments is the risk that, in the event of a failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City does not have a policy for custodial credit risk.

Cash received by the Fund is placed in the custody of the City Clerk/Treasurer's Office. Disclosures related to collateralization are included in the City's Comprehensive Annual Financial Report.

#### 3. <u>USER FEES RECEIVABLE</u>

Receivables at June 30 consisted of the following:

		2018
Billed user fees	\$	826,125
Unbilled at year end		553,777
Less: allowance for doubtful fees	_	(3,000)
Net user fees receivable	\$	1,376,902

#### 4. <u>INTERGOVERNMENTAL</u>

This balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2018.

#### 5. <u>INVENTORY</u>

Inventory at June 30 consisted of the following:

	_	2018
Fuel stock	\$	16,866
Chemicals		29,670
Miscellaneous	_	63,588
Total	\$_	110,124

#### 6. PROPERTY, PLANT, AND EQUIPMENT

Capital asset activity for the year ended June 30 was as follows:

		2018						
		Beginning Balance		Increases		Decreases		Ending Balance
Capital assets, not being depreciated:			٠					
Land	\$	847,952	\$	-	\$	-	\$	847,952
Construction in progress	_	_		5,573		-		5,573
Total capital assets, not being depreciated		847,952		5,573		-		853,525
Capital assets, being depreciated:								
Land improvements		29,919,035		-		-		29,919,035
Buildings and building improvements		94,035		43,916		-		137,951
Vehicles, machinery, equipment and furniture	e	12,178,832		255,610		(104,108)		12,330,334
Distribution and collection systems	_	17,732,715		156,213		-		17,888,928
Total capital assets, being depreciated		59,924,617		455,739		(104,108)		60,276,248
Less accumulated depreciation for:								
Land improvements		(17,027,201)		(732,302)		-		(17,759,503)
Buildings and building improvements		(8,934)		(4,640)		-		(13,574)
Vehicles, machinery, equipment and furniture	e	(10,935,760)		(395,628)		104,108		(11,227,280)
Distribution and collection systems	_	(8,259,709)		(359,869)		-		(8,619,578)
Totals	_	(36,231,604)		(1,492,439)		104,108		(37,619,935)
Total capital assets, being depreciated	_	23,693,013		(1,036,700)		-		22,656,313
Capital assets, net	\$_	24,540,965	\$	(1,031,127)	\$	-	\$	23,509,838

#### 7. <u>DEFERRED OUTFLOWS OF RESOURCES</u>

Deferred outflows of resources represent the consumption of net position by the Fund that are applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets. Deferred outflows of resources related to pensions and OPEB, in accordance with GASB Statement No. 68 and 75 are more fully discussed in the corresponding pension and OPEB notes.

#### 8. <u>ACCOUNTS PAYABLE</u>

Accounts payable and accrued liabilities represent current year expenditures paid on or after July 1 of the subsequent year.

#### 9. <u>CAPITAL LEASE OBLIGATIONS</u>

In 2018, the Fund entered into a lease agreement as the lessee for the purpose of financing the acquisition of a Wastewater pump truck. This lease agreement qualifies as a capital lease obligation for accounting purposes (even though the agreement includes a clause that allows for cancellation of the lease in the event the City does not appropriate funds in future years)

and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception date of the leases.

The Fund had the following lease outstanding at June 30:

	<u>2018</u>
Capital lease for a 2018 International Wastewater pump truck. The lease payments are made monthly for a total of \$21,744 annually	
including interest at 3.76% annually, maturing on February 20, 2025.	\$ 144,957
Total lease payments Less: amount that represents interest	144,957 (16,916)
Total lease obligation Less: amount due within one year	128,041 (17,224)
Capital lease obligation, net of current portion	\$ 110,817

#### 10. NOTES PAYABLE

The Fund had State Revolving Loans from the State of Vermont EPA Clean Water State Revolving Fund outstanding at year end. The notes will be permanently financed upon completion.

Notes payable at June 30 consisted of the following:

	2018
Note payable authorized up to \$997,204, including interest of 0%, for a planning loan of a system-wide gravity pipe assessment. 50% of the liability is attributable to the City's stormwater fund.	\$ 345,551
Note payable authorized up to \$600,000, including interest of 0%, financing Integrated Water Quality Management Plan and related costs. 50% of the liability is attributable to the City's stormwater fund.	194,953
Total notes payable	\$ 540,504

#### 11. LONG-TERM DEBT

<u>Revenue Bonds</u> - The Fund issues bonds where the City pledges the Fund's revenues to pay the debt service.

<u>Loans Payable</u> - The Fund has special revolving loans payable with the State of Vermont.

Revenue bonds and loans payable outstanding at June 30 are as follows:

				Amount
	Original	Serial		Outstanding
	Issue	Maturities	Interest	as of
	<u>Amount</u>	<u>Through</u>	Rate(s)	6/30/18
State of VT-EPA 2006 Series 1 (Siphon) \$	1,650,000	2/1/2027	0.00%	766,613
State of VT-EPA 2009 Series I (Turbo)	120,000	10/1/2031	0.00%	41,618
State of VT-EPA 2001 Series 1 (Digester)	2,500,000	8/1/2027	0.00%	887,103
VT Municipal Bond Bank 2014 Series 1	14,645,620	11/15/2033	0.643-4.723%	11,716,496
Total			\$	3 13,411,830

#### Maturities are as follows:

Fiscal Year	_	Principal	_	Interest	_	Total
2019	\$	894,294	\$	424,683	\$	1,318,977
2020		897,533		409,497		1,307,030
2021		900,839		390,948		1,291,787
2022		904,210		369,440		1,273,650
2023		907,648		345,881		1,253,529
2024 - 2028		4,498,354		1,327,701		5,826,055
2029 - 2033		3,676,671		570,023		4,246,694
2034		732,281	_	14,411		746,692
	\$	13,411,830	\$	3,852,584	\$	17,264,414

Changes in long-term debt and other obligations are as follows for the year ended June 30:

					2018	}		
		Total				Total	Less	Equals
		Balance				Balance	Current	Long-Term
		7/1/2017	Additions		Reduction	6/30/2018	<u>Portion</u>	<u>Portion</u>
Revenue bonds	\$	12,448,777	\$ -	\$	(732,281) \$	11,716,496	\$ (732,281) \$	10,984,215
State revolving loans		1,854,170	-		(158,836)	1,695,334	(162,013)	1,533,321
Capital leases		-	133,639		(5,598)	128,041	(17,224)	110,817
Net pension liability		1,256,143	-		(591,474)	664,669	-	664,669
Total OPEB liability	*	60,039	122		-	60,161	-	60,161
Compensated absences		112,425	 65,522	_	(80,027)	97,920	 (8,772)	89,148
Total	\$	15,731,554	\$ 199,283	\$	(1,568,216) \$	14,362,621	\$ (920,290) \$	13,442,331

<sup>\*</sup> As restated due to the implementation of GASB 75.

The revenue bonds have been issued pursuant to General Bond Resolutions and are collateralized by a pledge of revenues. Pursuant to the General Bond Resolutions, revenues (as defined) means all rates, fees, charges or other income and includes rentals, proceeds of insurance or condemnation or other disposition of assets, proceeds of bonds or notes and earnings from the investment of revenues.

#### 12. <u>RESTRICTED NET POSITION</u>

The Fund established a contingency reserve fund for the Series 2014 bonds pursuant to the General Bond Resolution adopted December 9, 2013. For the year ended June 30, 2018, restricted net position was \$1,456,271.

#### 13. RETIREMENT BENEFITS AND RESULTING NET PENSION LIABILITY

<u>Defined Benefit Plan</u>: All full-time employees of the Fund participate in the City of Burlington Employees' Retirement System (the Plan), a cost-sharing, single-employer defined benefit plan. The Fund follows the provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, with respect to the Plan.

<u>Plan Description</u>: Substantially all employees of the Fund are members of the Plan and are classified as Class B members. Eligible employees must participate in the Plan. Effective July 1, 2015 the City required a 3.40% contribution of earnable compensations from AFSCME employees. All other employees contributed 3%. It is the current policy of the City of Burlington to fund the actuarially determined periodic contributions using the projected unit credit cost method. Gains (losses), as they occur, reduce (increase) the unfunded past service cost. The Fund's contributions were based on full time equivalents and wages. The City Council has the authority to amend the benefit terms of the Plan by enacting ordinances and sending them to the Mayor for approval.

At June 30, 2018, the Fund reported a net pension liability for its proportionate share of the City's net pension liability per GASB 68. The net pension liability was measured as of June 30, 2017. The Fund's proportion of the net pension liability was based on a projection of the Fund's payroll relative to the total payroll of the City. At June 30, 2018, the Fund's proportion was 0.76%. For more information on the City's plan, see the City of Burlington, VT financial statements.

<u>Benefits Provided</u>: Class B retirees who has attained the age of 55 or older and completed 7 or more years of creditable service (age and years of creditable service vary depending on agreements) are eligible for benefits based on average final earnable compensation (AFC) during either the highest 5 or 3 non-overlapping 12-month periods depending on hiring dates. For details on agreements and AFC, see the City of Burlington, VT financial statements.

Contributions: The Fund contributed \$113,583 for the measurement year ended June 30, 2017.

<u>Summary of Significant Accounting Policies</u>: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan was used as reported on the City of Burlington, VT Financial Statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

<u>Actuarial Assumptions</u>: The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3 percent

Salary increases 3.50 percent per year

Investment rate of return investment expense, including

inflation

Mortality rates were based on the RP-2000 Mortality Table with separate male and female rates, with no adjustment, combined table for non-annuitants and annuitants, projected to the valuation date with Scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2007 through June 30, 2012, with the discount rate updated from 8% to 7.625% on the latest draft of the new experience study.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class as of June 30, 2017 are summarized in the following table:

Asset Class	Target Allocation	Expected Real Rate of
Large Cap Core Equity	30.00%	7.7%
SMID Cap Core Equity	18.00%	10.1%
International Equity	10.00%	6.0%
Emerging Markets Equity	10.00%	10.8%
Private Equity	2.00%	10.2%
Real Estate/Timber	10.00%	7.3%
Core Fixed Income	20.00%	4.4%
Total	100.00%	

Nominal long-term expected rates of return for these asset classes are equal to the sum of the above expected long-term real rates and the expected long-term inflation rate of 3.00%.

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.625%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the fiduciary net position was projected to be available to make all future benefit payments to the current plan members.

<u>Rate</u>: The following presents the Fund's proportionate share of the net pension liability calculated using the discount rate 7.625%, as well as what the Fund's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.625%) or one percentage-point higher (8.625%) than the current rate:

	1%	Discount	1%	
	Decrease	Rate	Increase	
Fund's net pension liability as of:	(6.625%)	(7.625%)	(8.625%)	
June 30, 2018	\$ 908,599	\$ 664,669	\$ 455,366	

<u>Deferred Outflows and Inflows of Resources</u>: As a result of implementing GASB 68, the deferred current year pension contributions are included in pension expense the following year. Deferred current year pension contributions of \$98,654 are not included in the below amortization. Remaining amounts reported as deferred outflows and inflows of resources related to pension will be recognized in pension expense in future fiscal years as follows:

	Net Deferred		
	Out	flows (Inflows)	
	O	f Resources:	
Amortization year:			
2019	\$	7,128	
2020		(29,065)	
2021		(85,299)	
2022	_	(14,411)	
	\$_	(121,647)	

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the pension plan's fiduciary net position is available in the separately issued City of Burlington financial report. No separate stand-alone report is issued for the pension system. Further disclosures about the Plan are included in the City of Burlington's financial statements.

Further disclosures about the Pension Plan are included in the City of Burlington, Vermont's financial statements.

#### 14. OTHER POST-EMPLOYMENT BENEFITS (OTHER THAN PENSION) – OPEB GASB 75

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses. This Statement identifies the methods and assumptions that are required to be used to project benefit payments, discounted projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

#### Fund OPEB Plan

All of the following OPEB disclosures are based on a measurement date of June 30, 2018.

#### General Information about the OPEB Plan

#### Plan Description.

In addition to providing the pension benefits described, the City provides postemployment healthcare and life insurance benefits for retired employees through the City's plan.

In addition, the City allows certain retired employees to purchase health insurance through the City at the City's group rates. GASB No. 75 recognizes this as an implied subsidy and requires accrual of this liability.

#### Benefits Provided

The City provides medical, prescription drug, mental health/substance abuse and life insurance to retirees and their covered dependents. All active employees who retire from the City and meet the eligibility criteria may receive these benefits.

#### **Funding Policy**

The Plan Sponsor's Funding Policy is to contribute the employer portion of retiree benefit payments annually.

#### Actuarial Assumptions and Other Inputs

The total OPEB liability was determined by an actuarial valuation as of June 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.60% per year. This assumptions is consistent with the

Social Security Administration's current best estimate of the ultimate long-term annual percentage increase in CPI, as published in the 2017 OASDI Trustees Report.

Rate of annual aggregate payroll growth 2.60% per year

Discount rate 3.87%

Healthcare cost trend rates 7.0% for 2017, fluctuating 0.5%, to an ultimate rate of

4.60% as of 2022 and later years

Retirees' share of benefit-related costs Retirees are responsible for a portion of premium

rates not covered by the City.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study that was performed for the five-year period ending June 30, 2022.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 3.87%.

Since the OPEB plan is not funded, the selection of the discount rate is consistent with the GASB 75 standards linking the discount rate to the 20- year AA municipal bond index for unfunded OPEB plans. The discount rate used for the valuation is equal to the published Bond Buyer general obligation 20 year-Bond Municipal Index effective as of June 30, 2018.

#### Total OPEB Liability

The Fund's total OPEB liability of \$60,161 was measured as of June 30, 2018 and was determined by an actuarial valuation as of June 30, 2017.

#### Changes in the Total OPEB Liability

Detailed information about the changes in total OPEB liability is available in the separately issued City of Burlington, Vermont's Comprehensive Annual Financial Report.

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	1% Decrease	Current	1% Increase
	(2.87%) in	Discount Rate	(4.87%) in
	Discount Rate	(3.87%)	Discount Rate
Total OPEB liability	\$67,375	\$60,160	\$54,124

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

	1%	Cost	1%
	Decrease	Trend Rates	Increase
	(6.00%	(7.00%	(8.00%
	decreasing	decreasing to	decreasing
	to 3.60%)	4.60%	to 5.60%)
Total OPEB liability	\$55,756	\$60,160	\$65,352

#### <u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to OPEB

For the year ended June 30, 2018, the Fund recognized an OPEB expense of \$115. The remaining amounts reported as deferred outflows, relating to differences between expected and actual experiences, and deferred inflows, relating to the changes of assumptions, will be recognized in OPEB expense over the next 6 years.

Further disclosures about the OPEB Plan are included in the City of Burlington, Vermont's financial statements.

#### 15. <u>DEFERRED COMPENSATION PLAN</u>

The Department offers its employees a deferred compensation plan administered through the City in accordance with Section 457 of the Internal Revenue Code (IRC). The plan permits employees to defer a portion of their salary until future years. The deferred compensation is not available to the employees until termination, retirement, death, or for "unforeseeable emergency" as defined by IRS guidelines. The assets of the plan are not included in the accompanying financial statements.

#### 16. RELATED PARTY TRANSACTIONS

During the year departments of the City bill the Fund pursuant to City ordinances and for services received. Related party transaction for the year ended June 30 was as follows:

Entity Paid by Wastewater Description of Service		<u>2018</u>
General Fund:		
Public Work's Department	Administrative costs for wastewater division operations	\$ 68,154
Public Work's Department	Facility charges	8,798
Public Work's Department	Equipment maintenance	46,676
Public Work's Department	Excavation fees	26,000
Public Work's Department	Street services	164,606
Clerk/Treasurer's Office Clerk/Treasurer's Office	Payment in lieu of taxes (PILOT) (1) Administration and risk management	1,086,643
	fees, approved via budget process	169,738
City Attorney	Legal fees	4,626
Water	Billing services	214,745
Stormwater	Stormwater usage	9,948
Telecom	Data, internet, phone usage	69,668
Burlington Electric Department	Electricity usage	439,513
Total related party transa-	ctions	\$ 2,309,115

<sup>(1)</sup> The Fund's physical plant is exempt from property taxes. The PILOT is determined annually by the City Clerk/Treasurer's office per City ordinance. The calculation is based on the capital investment of the Fund.

#### 17. COMMITMENTS AND CONTINGENCIES

<u>Refunds</u> - In FY17, the Water and Wastewater Funds became aware of an error in the installation of a compound water meter reading device which resulted in an overbilling of that customer of approximately \$2,000,000 over a period of approximately 6 years. Negotiations regarding reimbursement are ongoing. As a result of the discovery of the original error, the City contracted with an outside auditing and advisory firm to review the remaining compound meter accounts and recommend initial improvements to Standard Operating Procedures (SOPs) for compound meter installations (Phase I Revenue Assurance Improvements). That Phase I review found instances of underbilling, as well as some additional overbilling. All Phase I recommendations have been or are being implemented.

To ensure the highest level of revenue assurance for the Funds, the City has since engaged an additional outside consultant (Phase II Revenue Assurance Improvements) to assist with (1) continuing the meter assessment for all meters 1" or greater in size (all commercial meters), (2) continuing improvements to SOPs, and (3) making recommendations regarding any other organizational structural changes that would improve revenue assurance. The City anticipates completing Phase II meter assessments before the end of FY19. The meter assessments completed as part of Phase I, as well as several meter assessments completed as part of early Phase II, indicate that the overall net impact of the metering errors to the Funds will likely be less than \$2,000,000, when both underbilled and overbilled accounts are included.

The City Council has authorized the Public Works Director to enter into agreements to repay overbilled amounts and recover underbilled amounts, and efforts to pursue those agreements are underway. Identified errors were verified and either corrected in the field or in the billing system to ensure future bills are accurate.

<u>Grants</u> - Amounts received or receivable from grantor agencies, including possible grant assurance violations at the Fund, are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Fund expects such amounts, if any, to be immaterial.

#### 18. RISK MANAGEMENT

The Fund is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employee; and natural disasters. The Fund manages these risks through a combination of commercial insurance packages and through the City's risk management program.

The City carries commercial insurance to cover its property, casualty and general liability risks. Commercial property insurance, inland marine and employment practices insurance coverage is provided by Travelers and is offered on a guaranteed cost basis with a deduct-

ible of \$50,000. Starting fiscal year 2016, the City has a large-deductible worker's compensation plan with Travelers Indemnity Company. Prior to fiscal year 2016, the City was self-insured for worker's compensation.

All of the City's self-insurance programs are administered by a third-party administrator, which processes and pays the claims and then bills the City for the amount of the total claims paid.

The costs associated with these self-insurance plans are budgeted in the City's General Fund and allocated to the Fund based on the following:

<u>Type</u>	Allocation Method
Worker's compensation	50% Experience and 50% exposure
Health	Number of employees and levels of coverage
Dental	Actual claims and administrative fees paid
Liability	Adjusted operating budgets
Property	Insured value of city structures

The City has elected to pay actual unemployment claims instead of enrolling in an unemployment insurance program. The Fund did not pay any unemployment claims during fiscal year 2018.

#### 19. BEGINNING NET POSITION RESTATEMENT

The Fund's beginning net position has been restated from the previous fiscal year to conform to GASB Statement 75. In accordance with Statement 75, the Fund has elected to apply the standard prospectively and not recalculate Other Post-Employment Benefits (OPEB) related deferred outflows and inflows of resources for prior periods. Accordingly, the following reconciliation is provided:

As previously reported	\$ 14,584,555
Implementation of GASB 75	880
As restated	\$ 14,585,435

## SCHEDULE OF PROPORTIONATE SHARE (GASB 68) OF THE NET PENSION LIABILITY

#### REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30, 2018 (Unaudited)

Burlington Employee's Retirement System

		Proportion of the	Proportionate Share of the		Proportionate Share of the Net Pension Liability	Plan Fiduciary Net Position
Fiscal	Measurement	Net Pension	Net Pension		as a Percentage of	Percentage of the Total
<u>Year</u>	<u>Date</u>	<b>Liability</b>	<u>Liability</u>	Covered Payroll	Covered Payroll	Pension Liability
June 30, 2018	June 30, 2017	0.76%	\$664,669	\$880,025	75.53%	67%
June 30, 2017	June 30, 2016	1.41%	\$1,256,143	\$854,549	146.99%	64%
June 30, 2016	June 30, 2015	1.26%	\$856,352	\$863,280	99.20%	70%
June 30, 2015	June 30, 2014	0.99%	\$532,524	\$859,294	61.97%	75%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See Independel See Independent Auditors' Report.

## SCHEDULE OF PENSION CONTRIBUTIONS (GASB 68) REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2018

(Unaudited)

Burlington Employee's Retirement System

Contributions in								
Relation to the								
Contractually Contribution								
Measurement	Required	Required	Deficiency		Covered	a Percentage of		
<u>Date</u>	<b>Contribution</b>	<u>Contribution</u>	(Excess)		<u>Payroll</u>	Covered Payroll		
June 30, 2017	\$113,583	\$113,583	\$	-	\$880,025	13%		
June 30, 2016	\$128,908	\$128,908	\$	-	\$854,549	15%		
June 30, 2015	\$111,067	\$111,067	\$	-	\$863,280	13%		
June 30, 2014	\$ 88,252	\$ 88,252	\$	-	\$859,294	10%		
	<u>Date</u> June 30, 2017	Measurement Date       Contractually Required Contribution         June 30, 2017       \$113,583         June 30, 2016       \$128,908         June 30, 2015       \$111,067	Measurement Date         Contractually         Required Required         Required           June 30, 2017         \$113,583         \$113,583           June 30, 2016         \$128,908         \$128,908           June 30, 2015         \$111,067         \$111,067	Measurement Date         Required Contribution         Required Required Contribution         Required Contribution         Required Required Contribution         Example 1           June 30, 2017         \$113,583         \$113,583         \$128,908           June 30, 2016         \$128,908         \$128,908         \$111,067	Relation to theMeasurementContractuallyContractuallyContributionDateContributionRequiredRequiredDeficiencyContributionContribution(Excess)June 30, 2017\$113,583\$ -June 30, 2016\$128,908\$128,908\$ -June 30, 2015\$111,067\$ 111,067\$ -	Relation to the Contractually Contractually Contribution           Measurement Date         Required Contribution         Required Payroll         Deficiency (Excess)         Covered Payroll           June 30, 2017         \$113,583         \$113,583         \$ -         \$880,025           June 30, 2016         \$128,908         \$ 128,908         \$ -         \$854,549           June 30, 2015         \$111,067         \$ 111,067         \$ 863,280		

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See Independent Auditors' Report.

## SCHEDULE OF PROPORTIONATE SHARE OF NET OPEB LIABILITY (GASB 75) REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2018

(Unaudited)

City OPEB plan

		Proportionate					Share of the Net OPEB Liability		
		Proportion of the		re of the			as a Percentage		
	Measurement	Net OPEB	Net OPEB		Co	overed	of Covered		
Fiscal Year	Date	Liability	Liability		Payroll		Payroll		
June 30, 2018	June 30, 2018	1.2065%	\$	60,161	\$ 9	951,029	6.3259%		

Schedules are intended to show information for 10 years. Additional years will be displayed as See Independent Auditors' Report.

#### SCHEDULE OF OPEB CONTRIBUTIONS (GASB 75) REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2018

#### (Unaudited)

#### **Schedule of Contributions**

		scal Year e 30, 2018
Actuarially determined contribution  Contributions in relation to the actuarially determined contribution	\$	4,653 4,653
Contribution deficiency (excess)	\$ _	-
Covered employee payroll	\$	951,029
Contributions as a percentage of covered employee payroll		0.49%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Fund's financial statements for summary of significant actuarial methods and assumptions.

See Independent Auditors' Report.