BURLINGTON INTERNATIONAL AIRPORT FINANCIAL STATEMENTS

(An Enterprise Fund of the City of Burlington, Vermont)



FOR FISCAL YEAR ENDED
JUNE 30, 2022



Burlington International Airport (An Enterprise Fund of the City of Burlington, Vermont)

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Independent Auditor's Report

To the Honorable Mayor, City Council and the Burlington Airport Commission City of Burlington, Vermont

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the Burlington International Airport (an enterprise fund of the City of Burlington, Vermont) (the Airport), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Airport's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Burlington International Airport, as of June 30, 2022, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Airport and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

The Airport's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Airport's



ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
 due to fraud or error, and design and perform audit procedures responsive to those risks.
 Such procedures include examining, on a test basis, evidence regarding the amounts and
 disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of
 expressing an opinion on the effectiveness of the Airport's internal control. Accordingly,
 no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the
 aggregate, that raise substantial doubt about the Airport's ability to continue as a going
 concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, and certain Pension and OPEB schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Reporting Required

In accordance with the *Passenger Facility Charge Audit Guide or Public Agencies*, we have also issued our report dated January 26, 2023 on our consideration of the Airport's internal control over compliance and on our tests of its compliance with those guidelines. The purpose of that report is solely to describe the scope of our testing of internal control over compliance and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over compliance. That report is an integral part of an audit performed in accordance with the *Passenger Facility Charge Audit Guide or Public Agencies* in considering the Airport's internal control over compliance and compliance.

Merrimack, New Hampshire January 26, 2023

Melanson



MANAGEMENT'S DISCUSSION AND ANALYSIS AS OF JUNE 30, 2022

Within this section of the Burlington International Airport's (the Airport) annual financial report, management provides a narrative discussion and analysis of the financial activities for the year ended June 30, 2022. The Airport's performance is discussed and analyzed within the context of the accompanying financial statements and note disclosures following this section.

Overview of the Financial Statements:

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements include (1) the Statement of Net Position, (2) the Statement of Revenues, Expenses, and Change in Net Position, (3) the Statement of Cash Flows, and (4) Notes to the Financial Statements.

The Statement of Net Position is designed to indicate our financial position as of a specific point in time. At June 30, 2022, it shows our net position of \$211,887,325, a change of \$25,516,536 in comparison to the prior year.

The largest portion of net position, \$183,303,869, reflects our net investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. This portion of net position increased \$17,717,114 from the prior year primarily from the acquisition of capital assets from AIP Grants less depreciation expense exceeding the debt service principal payment during the fiscal year.

An additional portion of net position, \$15,161,978, (restricted net position) represents resources that are subject to external restrictions on how they may be used. This portion of net position decreased \$875,828 from the prior year primarily from the decrease in the restricted PFC cash balance.

The remaining balance, or unrestricted net position, was \$13,421,478. This portion of net position increased \$8,675,250, or 183% from the prior.

The Statement of Revenues, Expenses, and Change in Net Position summarizes our operating results and reveals how much, if any, of a profit was earned for the year. As discussed in more detail below, our change in net position for June 30, 2022 was \$25,516,536. There are two significant components of this increase. The first is the net income before capital contributions of \$556,886. The second component is the recognition of the capital contributions received from the Federal Aviation Administration (FAA) for capital improvements of \$24,459,650 and the State of Vermont for capital improvements of \$500,000. Collectively, these two components account for the net increase in net position. The Airport received significant stimulus grants under the Coronavirus Aid, Relief and Economic Security Act (CARES Act) \$8.7M, Coronavirus Response and Relief

Supplemental Appropriations Act (CRRSA) grant \$4.04M and the American Rescue Plan Act (ARPA) grant for \$7.6M. The Airport used \$2,702,886 of the stimulus grant funds to cover fiscal year 2022 operating expenditures. The Airport also used \$871,771 to cover FAA grant local share match requirements.

Financial Highlights:

The following is a summary of condensed financial data for the current and prior fiscal year.

Summary of Net Position (000s)

·		2022		<u>2021</u>
Assets:				
Current and other assets	\$	57,128	\$	49,920
Capital assets	_	216,334		197,556
Total assets		273,462		247,476
Deferred outflows of resources	-	1,096		2,523
Total assets and deferred	\$	274,558	\$	249,999
outflows of resources	-		•	
Liabilities:				
Current and other liabilities	\$	9,613	\$	5,981
Long term liabilities		32,883		34,899
Total liabilities		42,496		40,880
Deferred inflows of resources		20,175		22,748
Net position:				
Net investment in capital assets		183,304		165,587
Restricted		15,162		16,038
Unrestricted	-	13,421		4,746
Total net position	_	211,887		186,371
Total liabilities, deferred inflows				
of resources, and net position	\$	274,558	\$	249,999

Summary of Change in Net Position (000s)

		<u>2022</u>		<u>2021</u>
Operating revenues	\$	19,079	\$	10,213
Operating expenses	-	(23,511)	-	(20,275)
Operating loss		(4,432)		(10,062)
Nonoperating revenues (expenses)				
Other revenue		6,561		9,384
Other expenses	_	(1,573)	-	(2,204)
Total nonoperating revenues and expenses, net	-	4,988	-	7,180
Net income (loss) before capital contributions		556		(2,882)
Capital contributions - grants	-	24,960	_	18,705
Change in net position		25,516		15,823
Beginning net position	_	186,371	_	170,548
Ending net position	\$	211,887	\$	186,371

Operating revenues changed by \$8,866,879 in 2022, an increase of 86.8%. This increase is a result of airlines bringing back additional flights and passengers returning to fly. The Airport experienced revenue recovery during FY 2022. The biggest increases in revenues occurred in parking garage revenues, car rental concessions, Customer Facility Charges (CFC) and Passenger Facility Charges (PFC). Additional discussion for this change can be found in the Revenues section of this MD&A.

Operating expenses changed by \$3,236,289 in 2022, an increase of 16%. This change is mostly attributed to the increases in professional contracts, deicing materials for the runway snow operations, the operating costs of the newly opened car rental Quick Turnaround Facility, and increases in repairs and maintenance costs. This also includes FAA non-capitalized operating grants such as the Chamberlain School HVAC upgrade and residential sound insulation programs.

Capital Assets:

<u>Capital Assets</u> - Net capital assets changed by \$18,777,374 in 2022, the difference between current year additions, net of CIP reclassification of \$25,959,538 and annual depreciation expense of \$6,848,830.

Significant capital asset additions in the current year include:

- \$11,908,160 Terminal Integration Project
- \$6,656,894 Air Carrier Apron Phase 5 & 6
- \$4,916,772 Terminal Apron Phase 7, part 2 & 3
- \$2,462,498 South Terminal Apron 7, phase 1
- \$946,663 Construction of Taxiway K
- \$1,868,728 Taxiway Gulf Phase 2
- \$1,077,367 Air Carrier Apron Phase 6A

Additional information on capital assets can be found in the Notes to the Financial Statements.

Long-Term Debt:

<u>Long-Term Debt</u> - At the end of the current fiscal year, total bonded debt outstanding, including unamortized premiums, was \$26,603,651, all of which was backed by the full faith and credit of the City of Burlington, Vermont.

On May 22, 2018, Moody's Investors Service (Moody's) upgraded the Airport's bond rating from Baa3 to Baa2. The upgrade to Baa2 reflects continued improvement in liquidity and stability in debt service coverage, combined with a strengthened cost recovery framework following the adoption of a five-year airline agreement that is residual in nature and provides for a 1.5X Debt Service Coverage Ratio. On July 14, 2020, February 22, 2021, September 16, 2021, March 11, 2022 and September 14, 2022 Moody's affirmed the Baa2 rating and stable outlook.

Likewise, on September 19, 2018, Fitch Ratings (Fitch) upgraded the Airport's bond rating from BBB- to BBB with a stable outlook. On April 9, 2020, Fitch affirmed the BBB rating and revised the outlook to negative due to the COVID-19 uncertainty. On March 5, 2022, Fitch Ratings affirmed the BBB rating and upgraded the outlook to stable due to revenues and enplanements recovering strongly.

The Airport issued \$10.635 million in Airport Revenue Refunding Bonds, Series 2022A in June 2022. The bonds were callable and the Airport was able to take advantage of interest rate savings on future debt payments.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

Historical Airport Operating and Financial Performance

The City of Burlington, Vermont (the City) accounts for the financial operations of the Airport as an enterprise fund. On an annual basis, the Airport has historically generated revenues sufficient to pay its operating expenses, to meet its bond debt service, and to fund a portion of its capital expenses. In fiscal years 2013 through 2022, the Airport satisfied its rate covenant under the resolution. The rate covenant requires the Airport to generate annual revenues, net of operating expenses, of no less than 1.25 times debt service, and sufficient to meet all funding requirements for the Airport's accounts under the resolution. The City has paid all bond debt service and other financial obligations timely and in full. The Airport debt rate calculation was not applicable for FY 2022. This was due to all revenue bond principal and interest payments being defeased with the issuance of Series 2021 A bonds. See "Recent Financial Performance" herein.

Revenues

The Airport derives its revenues from a variety of sources, including terminal revenues, parking, landing fees, car rentals, concessions, and rentals of buildings and grounds. It has also applied for and been granted permission by the FAA to charge and collect PFCs for qualified capital expenditures and certain debt service.

The following table shows each of these revenue items since fiscal year 2018:

Historical Revenues (000s)				i	Fis	cal Year l	Ende	d June 30	
		<u>2018</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>	<u>2022</u>
Airline Revenues									
Terminal Revenues	\$	2,787	\$	2,420	\$	2,827	\$	2,828 \$	2,844
Landing Fee Revenues		1,921		1,890		1,566		829	1,702
Airline Surplus	_	690		536		-	. <u> </u>		
Total Airline Revenues		5,398		4,846		4,393		3,657	4,546
Non-Airlines Revenues									
Parking Lot/Garage		5,852		6,409		4,747		1,642	5,523
Car Rental Concessions		2,237		2,539		2,179		1,303	2,836
Terminal Concessions		672		737		550		317	430
Terminal Non-Airline Rent		608		622		641		632	628
Building and Ground Rent		1,502		1,488		1,420		1,387	1,659
Other Non-Airline Revenues	_	1,148		1,162		1,061		787	1,734
Total Non-Airline Operating Revenues	_	12,019		12,957		10,598		6,068	12,810
CFC Revenues	_	1,319		1,485		1,220	_	488	1,723
Total Operating Revenues	\$	18,736	\$	19,288	\$	16,211	\$	10,213 \$	19,079
Y-O-Y Operating revenue Growth	-		_	2.9%	-	-16.0%	- ' <u></u>	-37.0%	86.8%
PFC Revenues	\$_	2,535	\$_	2,763	\$	1,964	\$	936 \$	2,283

Terminal Revenues and Landing Fees

Terminal revenues and landing fees are paid by the airlines that operate at the Airport. Such fees are calculated pursuant to the airport airline agreements. The Airport has established five airport cost centers in order to fairly allocate Airport operating costs among the airlines and other tenants. The airlines signed the new airline agreements during FY 2017. American Airlines, United, Delta, and Jet Blue all signed the agreements and are considered signatory airlines. The new airline agreement, which is a residual method contract, outlines the airline rates and charges methodology which were in effect from July 1, 2016 through June 30, 2021. This new five-year residual airline agreement provides strong and timely cost recovery. In 2022, Sun Country began service at the Airport. The Airlines signed a one-year extension of the lease for the period July 1, 2021 to June 2022. Lease discussions are on-going, looking to sign an updated airline lease agreement.

The Airport airline agreement does give the Airport the ability to set rates to reach 1.5X of debt service. However, it was the decision of management not to increase the airline rates this year. The Airport was successful in meeting and exceeding the debt coverage requirement of 1.25% per the

bond documents. For fiscal year 2022, no debt coverage score needed to be calculated as there were no revenue bond principal and interest payments during the year. This is due to the Series 2021A revenue bond which refinanced these payments.

Due to the methodology within the airline agreement, the end of year true-up resulted in an airline revenue surplus for the fiscal years 2017–2019. Negotiated into the agreement is the requirement that the airport debt coverage ratio will be 1.5X of debt service. If the Airport's debt coverage ratio exceeds 1.5X at year-end, starting with fiscal year 2017, a credit will be issued back to the airlines. If the Airport has less than 200 days cash on hand, only 50% of any overpayments will be due back to the airlines. The surplus from fiscal year 2019, 2018 and 2017 was retained by the Airport and used for various projects benefiting the airlines and approved by the airlines.

Parking

The City has made substantial investments since 2009 to expand parking capacity and to connect the north garage to the Airport with an enclosed second story walkway.

Current parking fees in the garage are \$12 per day. Parking revenues represented approximately 29% of the Airport's total operating revenue in fiscal year 2022, with an increase of 236% from the previous year. This follows multiple years of substantial growth. This increase was due to higher numbers of passengers flying in and out of the Airport.

Car Rental Facilities

Car rental revenues represented approximately 14.9% of the Airport's total operating revenue in fiscal year 2022. Car rental revenues decreased 118% from the previous year, again due to higher numbers of passengers flying in and out of the Airport. Car rental facilities occupy office and counter space within the terminal building adjacent to the luggage receiving area. In the fall of 2015, the Airport finalized car rental concession agreements with Avis/Budget, Hertz, Dollar, Enterprise, National/Alamo, which are in effect through June 30, 2026. All existing car rental companies continued providing service at the Airport and signed the new five year agreement.

In addition to terminal space, the rental car companies also occupy the second floor north of the parking garage and an onsite car wash facility immediately north of the FAA control tower. The Airport imposes a \$4 per day CFC on each car rental transaction, which increased to \$6 daily for one year, which resulted in \$1,722,852 in revenue during fiscal year 2022. \$184,291 of the collected CFCs were utilized to support the operating expenses of the garage, per the car rental agreements. The City has allocated the remaining \$480,218 of the CFC charges collected to pay for the lease financing and costs of a consolidated quick turnaround car wash/return facility (QTA) which replaced the existing facility. This new facility will also provide the airport with an opportunity for an additional revenue stream in the form of land lease and transactions fees. The QTA opened in October 2021.

Terminal Concessions

Terminal concessions, such as food vendor Skinny Pancake, and gift/necessities vendors, such as Hudson News and other similar establishments, provide a variety of services for passengers, visitors, and employees at the Airport. Skinny Pancake, a local restaurant with three locations at the Airport, and newly expanded Hudson News facilities opened in fiscal year 2013. Food concession revenues increased by 54.1% for fiscal year 2022 due to the Airport having significantly more passengers flying in and out of the Airport than fiscal year 2021. Terminal concession revenues represented approximately 1.6% or \$305,236 of the Airport's total operating revenue in fiscal year 2022.

Buildings, Grounds, and Airfield Concession Revenues

Building and ground rent and airfield concession revenues ("Other Non-Airline Revenues") include revenue from certain parcels within the existing Airport footprint that have been rented to firms such as Federal Express, Pratt & Whitney, and Heritage, as well as hangar and facility rentals from cooperatives using the Airport for general aviation.

Buildings, grounds, and airfield concession revenues represented approximately 12.7% of the Airport's total operating revenue in fiscal year 2022. These revenues decreased slightly from the previous year.

Other Revenue

Other revenues include federal operating grants, interest income, administrative fees, and tenant reimbursements. The tenant reimbursement component relates to property tax and casualty insurance assessments. Changes to this miscellaneous income are primarily affected by fees assessed by third party agencies.

Passenger Facility Charges

The Airport has applied for and received authorization from the FAA to impose and collect PFCs to fund many of the capital improvements it has initiated since 1997. In fiscal year 2022, the Airport received 2,283,319 in PFC revenues. \$694,477 was used to pay a portion of bond debt service attributable to authorized PFC projects and were included as part of the bond refinancing in April 2021 Series A. In June 2022 the FAA approved the airport's PFC application #8 to pay for snow equipment leases as well as the local share of numerous FAA grants. The airport received \$3.279 million in June under this application.

As of June 30, 2022, the Airport had approximately \$6 million on deposit in the PFC revenue account, which is adequate to pay for the PFC projects being financed with Airport revenue bonds. The Airport expects to continue to apply for authority to impose and collect PFCs for future projects under applicable FAA regulations.

Expenses

The Airport's expenses include typical expense categories covering airport operations. One expense that is not paid for by the Airport is the aircraft rescue and fire fighting services that are provided by the VT Air National Guard (VTANG) as part of its lease with the Airport, saving the Airport approximately \$4 million annually.

Salaries and benefits were only slightly higher in fiscal year 2022. Service contracts represent third-party maintenance and other non-capital projects. This City interdepartmental expenses are the amounts reimbursed by the Airport to the City for financial, legal, and other necessary services the City provides to support the operations of the Airport.

Recent Financial Performance

Airport net revenue was determined to have been above the rate covenant requirement of 1.25X of debt service in fiscal years 2011 through 2021. For fiscal year 2022, the debt coverage calculation was not applicable. The Airport refinanced the fiscal year 2022 revenue bond principal and interest payments with the 2021 Series A revenue bond. Therefore, the Airport did not have to pay debt service using Airport funds. Debt service, operation and maintenance expenses, and other obligations of the Airport were fully and timely paid in each of those years.

The financial health and performance of the Airport is taken very seriously by the City, the Airport Commission, and Airport management. Significant attention has been devoted to improving the Airport's financial operations in the past several years, including increasing non-airline dependent revenues and maintaining debt service coverage in accordance with the requirements of the resolution.

The outbreak of the Coronavirus pandemic primarily impacted the last four months of fiscal year 2020, and continues to impact the Airport. The entire travel industry was greatly affected with travel being significantly reduced for the time being. The FAA recognized this and responded by issuing CARES ACT grants to airports. The Airport received an \$8.7 million CARES ACT grant in May 2020. In the spring of 2021, the FAA awarded the Airport at \$4.04 million CRRSA grant. Additionally in December 2021 the Airport received \$7.6 million under the ARPA grant. The Airport used \$2.7 million in stimulus grant monies to cover fiscal year 2022 operating expenses. In addition, the Airport utilized \$781,771 in CARES Act grant money toward the Airport Improvement Grant (AIP) local share.

The Airport finalized negotiations with the airlines in the Fall of 2016. The Airlines signed the lease in fiscal year 2017. This agreement calls for the terms to commence as of July 1, 2016 and continue for 5 years. The airline lease sets the precedent for the methodology used to establish rates and charges, including landing fees, apron fees, and terminal rental rates. This basic methodology is referred to as a residual calculation giving greater risk to the airlines, while providing a sustainable financial future for the airport. The airlines signed a one-year lease extension and are currently negotiating a new lease with the Airport.

In future fiscal years, as was done in fiscal years 2011-2021, the Airport expects to employ a portion of its PFC revenues in its coverage calculations, consistent with current FAA regulations as to the use of these revenues. In fiscal year 2022, the City continued to hold Airport funds in segregated accounts and use such revenues only for Airport purposes, including reimbursing the City for shared services and for payroll, payables, and capital expenditure draws covered by the City on an interim basis, in accordance with FAA regulations. PFC revenues will continue to be deposited to a segregated PFC fund and used exclusively for projects approved for their use by the FAA, including the payment of debt service allocable to such projects.

The City and the Airport are continuing to carefully review any opportunity to increase revenues and decrease expenses. The Airport continually evaluates smart ways to increase non-airline revenues to help balance rates and charges billed to the Airlines. All expiring leases are being viewed as opportunities to improve the facility and increase rental revenue. The Airport also is continuing to request reimbursement (through the PFC program) for certain local matching amounts that the City contributed to the FAA approved projects. The local AIP share was \$91,311 in fiscal year 2022. This is much lower than typical as many of the FAA grants received during fiscal years 2020 and 2021 were 100% federally funded. Grants issued in fiscal year 2022 are back to 90% federally funded and 10% local share match.

It is the goal of these initiatives to (i) provide additional transparency in the handling of Airport funds; (ii) ensure timely and proactive responses to any unusual or unexpected financial events with respect to the Airport. Additionally, negotiated into the new airline agreement is the requirement that the airport debt coverage ratio will be 1.5X of debt service. The agreement allows the Airport to increase rates to meet this ratio. The debt covenant requirement of net revenues to be 1.25% of debt service. The airport was able to exceed the bond requirement, through fiscal year 2021. Due to refinanced debt mentioned above, the debt covenant calculation score was not applicable for fiscal year 2022.

We believe this presentation tells our most accurate success story from fiscal years 2018 through 2022.

Rate Covenant Calculation From FY 2018 to 2022 (000s)			Fis	cal Year	Enc	led June	30	
		<u>2018</u>		<u>2019</u>		<u>2020</u>		<u>2021</u>
Revenues O&M Expenses (as defined)	\$	17,716 13,404	\$	18,347 13,838	\$	18,377 14,462	\$	16,763 12,943
Net Revenues (as defined)	\$_	4,312	\$	4,509	\$_	3,915	\$_	3,820
PFC Revenues Available for DS	\$	1,180	\$	981	\$	832	\$	1,128
Funds Available for DS	\$	5,492	\$	5,490	\$	4,747	\$	4,948
25% PFC Revenue for DS coverage	_	295	_	245		208		282
Adjusted funds Available for DS	\$_	5,787	\$	5,735	\$_	4,955	\$_	5,230
Debt Service	\$	3,662	\$	3,660	\$	3,610	\$	3,605
Debt Service Coverage		1.50		1.50		1.31		1.37
Adjusted Debt Service Coverage		1.58		1.57		1.37		1.45

The rate covenant calculation for fiscal year 2022 was not applicable. This is because all revenue bond principal and interest payments were paid by an external trustee due to refunding of these bond payments in April 2021. These payments were no longer owed by the Airport.

Liquidity

The following table reflects changes to the Airport's liquidity since fiscal year 2018:

Liquidity Position (000s)

Fiscal Year Ended June 30

Cash and Investment balances		<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Unrestricted cash ¹	\$	7,754 \$	7,860 \$	14,389 \$	3,342 \$	8,230
O&M Reserve		3,307	3,312	3,317	4,532	4,931
Renewal and Replacement Reserve		216	217	218	200	200
PFCs ²		3,846	5,867	7,315	6,783	6,075
PFC Rolling Coverage		490	490	491	492	492
Debt Service Reserve Fund		3,651	3,798	3,904	3,840	3,386
Bond Debt Service Reserve ³	_	2,958	2,964	3,020	191	77
Total cash and investments	\$	<u>22,222</u> \$	24,508 \$	32,654 \$	19,380 \$	23,391

¹ FY20 includes revenue anticipation note of \$11M that was repaid in FY21.

The current year increase in cash and investments of \$89 million is primarily due to a PFC reimbursement in June 2022, the use of the stimulus grant funds, and the recovery of revenues.

Requests for Information

This financial report is designed to provide a general overview of the Burlington International Airport's finances for all those with an interest in the Airport's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of Clerk/Treasurer City of Burlington, City Hall 149 Church Street Burlington, VT 05401

² As a result of refunding during certain years, our debt service requirements decreased, thereby providing for an increase in our year-end PFC cash position.

³ Represents 1/6 Interest and 1/12 Principal Payments; decrease in 2021 resulted from refunding.

BURLINGTON INTERNATIONAL AIRPORT STATEMENT OF NET POSITION

JUNE 30, 2022

Assets		
Current:		
Cash and short-term investments	\$	8,230,172
Accounts receivable, net of allowance for doubtful accounts		1,644,990
Intergovernmental receivables		11,293,705
PFC receivables		248,386
Loan receivable, current portion		83,795
Deposit on capital asset		200
Inventory		342,047
Prepaid expenses		175,967
Leases receivable		3,082,279
Total current assets		25,101,541
Noncurrent:		
Restricted cash for passenger facility charges (PFC)		6,075,235
Restricted cash for prepaid cash reserve (PFC)		491,892
Restricted cash for R&R reserve fund		200,013
Restricted cash for debt service reserve		1,451,677
Restricted cash for bond debt service fund		77,420
Restricted cash for O&M reserve fund		4,930,937
Restricted short-term investments for debt service reserve		1,934,804
Leases receivable, noncurrent portion		16,598,189
Loan receivable, noncurrent portion		266,989
Land and construction in progress		120,415,557
Capital assets, net of accumulated depreciation/amortization		95,918,412
Total noncurrent assets		248,361,125
Total Assets	2	273,462,666
Deferred Outflows of Resources		
Pension related:		
Deferred current year pension contributions		263,244
Difference between actual and expected experience		46,002
Change in assumptions		88,592
Change in proportional share of contributions		69,552
OPEB related:		
Difference between expected and actual experience		1,765
Change in assumptions		36,958
Change in proportional share of contributions		56,091
Deferred amount on refunding		533,400
Total Deferred Outflows of Resources		1,095,604
Total Assets and Deferred		
Outflows of Resources	\$	274,558,270

BURLINGTON INTERNATIONAL AIRPORT STATEMENTS OF NET POSITION

JUNE 30, 2022

Liabilities, Deferred Inflows of Resources, and Net Position

Liabilities Current:	
	\$ 4,430,425
Retainage payable	952,481
Accrued liabilities	33,630
Accrued interest	607,046
Unearned revenue	1,045,417
Grant anticipation note	2,541,057
Other liabilities	2,597
Current portion of:	
Revenue bonds payable	314,728
Leases payable	191,472
Equipment notes payable	618,132
Accrued employee compensated absences	331,279
Total current liabilities	11,068,264
Noncurrent:	
Revenue bonds payable, net of current portion	26,288,923
Leases payable, net of current portion	1,504,836
Equipment notes payable, net of current portion	1,937,445
Net pension liability	1,482,310
Total OPEB liability	213,927
Total noncurrent liabilities	31,427,441
Total Liabilities	42,495,705
Deferred Inflows of Resources	
Pension related:	
Difference between projected and actual investment earnings	712,101
Changes in proportional share of contributions	612
OPEB related:	21.616
Change in assumptions	31,646
Difference between actual and expected experience	63,173
Lease related	19,367,708
Total Deferred Inflows of Resources	20,175,240
Net Position:	
Net investment in capital assets	183,303,869
Restricted	15,161,978
Unrestricted	13,421,478
Total Net Position	211,887,325
Total Liabilities, Deferred Inflows	
	\$ 274,558,270

BURLINGTON INTERNATIONAL AIRPORT STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN NET POSITION

FOR THE YEAR ENDED JUNE 30, 2022

Charges for services \$ 18,918,987 Intergovernmental 160,600 Total Operating Revenues 19,079,587 Operating Expenses Personnel costs 4,482,622 Non-personnel costs 12,179,973 Depreciation and amortization 6,848,831 Total Operating Expenses 23,511,426 Operating Loss (4,431,839) Nonoperating Income (Expenses) 2 Passenger facility charges 2,283,319 Nonoperating grants 200,741 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at End of Year 186,370,789 Net Position at End of Year 211,887,325	Operating Revenues		
Total Operating Revenues 19,079,587 Operating Expenses 4,482,622 Personnel costs 12,179,973 Depreciation and amortization 6,848,831 Total Operating Expenses 23,511,426 Operating Loss (4,431,839) Nonoperating Income (Expenses) 2 Passenger facility charges 2,283,319 Nonoperating grants 200,741 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Charges for services	\$	18,918,987
Operating Expenses Personnel costs 4,482,622 Non-personnel costs 12,179,973 Depreciation and amortization 6,848,831 Total Operating Expenses 23,511,426 Operating Loss (4,431,839) Nonoperating Income (Expenses) 2 Passenger facility charges 2,283,319 Nonoperating grants 200,741 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Intergovernmental	_	160,600
Personnel costs 4,482,622 Non-personnel costs 12,179,973 Depreciation and amortization 6,848,831 Total Operating Expenses 23,511,426 Operating Loss (4,431,839) Nonoperating Income (Expenses) 2 Passenger facility charges 2,283,319 Nonoperating grants 200,741 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Total Operating Revenues		19,079,587
Non-personnel costs 12,179,973 Depreciation and amortization 6,848,831 Total Operating Expenses 23,511,426 Operating Loss (4,431,839) Nonoperating Income (Expenses) 2,283,319 Passenger facility charges 2,0741 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Operating Expenses		
Depreciation and amortization 6,848,831 Total Operating Expenses 23,511,426 Operating Loss (4,431,839) Nonoperating Income (Expenses) 2,283,319 Passenger facility charges 2,07,41 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Personnel costs		4,482,622
Total Operating Expenses 23,511,426 Operating Loss (4,431,839) Nonoperating Income (Expenses) 2,283,319 Passenger facility charges 2,00,741 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Non-personnel costs		12,179,973
Operating Loss (4,431,839) Nonoperating Income (Expenses) 2,283,319 Passenger facility charges 2,283,319 Nonoperating grants 200,741 COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Depreciation and amortization	_	6,848,831
Nonoperating Income (Expenses)Passenger facility charges2,283,319Nonoperating grants200,741COVID grants3,484,658Investment income (loss)(28,088)Amortization of bond premium131,507Interest expense and fiscal charges(1,572,927)Other income489,515Total Other Income (Expenses), net4,988,725Net Income Before Capital Contributions and Special Items556,886Capital contributions24,959,650Change in Net Position25,516,536Net Position at Beginning of Year186,370,789	Total Operating Expenses		23,511,426
Passenger facility charges Nonoperating grants COVID grants Investment income (loss) Amortization of bond premium Interest expense and fiscal charges Other income Total Other Income (Expenses), net Net Income Before Capital Contributions and Special Items Capital contributions Change in Net Position 2,283,319 200,741 28,088 (1,572,927) (1,572,927) 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Operating Loss		(4,431,839)
Nonoperating grants COVID grants 3,484,658 Investment income (loss) Amortization of bond premium Interest expense and fiscal charges Other income 489,515 Total Other Income (Expenses), net Net Income Before Capital Contributions and Special Items Capital contributions Change in Net Position Net Position at Beginning of Year 200,741 3,484,658 (28,088) 131,507 Interest expense and fiscal charges (1,572,927) 489,515 Augustian	Nonoperating Income (Expenses)		
COVID grants 3,484,658 Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Passenger facility charges		2,283,319
Investment income (loss) (28,088) Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Nonoperating grants		200,741
Amortization of bond premium 131,507 Interest expense and fiscal charges (1,572,927) Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	COVID grants		3,484,658
Interest expense and fiscal charges Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Investment income (loss)		(28,088)
Other income 489,515 Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Amortization of bond premium		131,507
Total Other Income (Expenses), net 4,988,725 Net Income Before Capital Contributions and Special Items 556,886 Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Interest expense and fiscal charges		(1,572,927)
Net Income Before Capital Contributions and Special Items556,886Capital contributions24,959,650Change in Net Position25,516,536Net Position at Beginning of Year186,370,789	Other income	_	489,515
Capital contributions 24,959,650 Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Total Other Income (Expenses), net	_	4,988,725
Change in Net Position 25,516,536 Net Position at Beginning of Year 186,370,789	Net Income Before Capital Contributions and Special Items		556,886
Net Position at Beginning of Year 186,370,789	Capital contributions		24,959,650
	Change in Net Position		25,516,536
Net Position at End of Year \$\text{211,887,325}	Net Position at Beginning of Year	_	186,370,789
	Net Position at End of Year	\$_	211,887,325

BURLINGTON INTERNATIONAL AIRPORT STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2022

Cash Flows From Operating Activities		
Receipts from customers and users	\$	18,018,050
Other receipts and reimbursements		489,515
Receipts of operating grants		160,600
Payments to suppliers		(11,818,943)
Payments for wages and benefits	_	(4,422,175)
Net Cash Provided By Operating Activities		2,427,047
Cash Flows From Noncapital Financing Activities		
Nonoperating intergovernmental grants		200,741
COVID grants		1,426,773
Loan payments from Burlington Community Development Corporation	_	81,321
Net Cash Provided By Noncapital Financing Activities		1,708,835
Cash Flows From Capital and Related Financing Activities		
Acquisition and construction of capital assets		(24,549,688)
Capital grants		21,064,484
Passenger facility charges		2,385,138
Debt service reserve fund release		2,505,664
Drawdowns on grant anticipation note		3,829,737
Repayments of grant anticipation note		(1,288,680)
Principal paid on leases		(191,109)
Principal paid on equipment notes		(616,585)
Interest paid on revenue bonds		(1,223,052)
Interest paid on other debt	_	(381,188)
Net Cash Provided By Capital and Related Financing Activities		1,534,721
Cash Flows From Investing Activities		
Purchase of investments	_	(1,657,923)
Net Change in Cash and Short-Term Investments		4,012,680
Cash and Short-Term Investments, Beginning of Year	_	19,379,470
Cash and Short-Term Investments, End of Year	\$_	23,392,150

BURLINGTON INTERNATIONAL AIRPORT STATEMENTS OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2022

(continued)

Reconciliation of Operating Loss to Net Cash Provided by Operating Activities:

Operating loss	\$	(4,431,839)
Depreciation and amortization		6,848,831
Other income		489,515
Changes in assets, liabilities, and deferred outflows/inflows:		
Customer and concessions receivable		(416,375)
Leases receivable		2,982,771
Inventory		(39,923)
Prepaid expenses		34,278
Deferred outflows of resources		377,543
Accounts payable		366,675
Accrued liabilities		(58,801)
Unearned revenue		(171,802)
Accrued employee compensated absences		36,550
Net pension liability		(881,608)
Total OPEB liability		(57,088)
Deferred inflows of resources	_	(2,651,680)
Net Cash Provided By Operating Activities	\$_	2,427,047

BURLINGTON INTERNATIONAL AIRPORT

(An Enterprise Fund of the City of Burlington, Vermont)

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. The Financial Reporting Entity

The Burlington International Airport (an enterprise fund of the City of Burlington, Vermont) (the Airport) is a municipally owned airport organized in 1920. The Airport is located in South Burlington, Vermont.

The Airport operates as a department of the City of Burlington, Vermont (the City). As such, these financial statements are not intended to present the financial position and results of operations of the City of Burlington, Vermont, as a whole.

The accounting policies of the Airport conform to accounting principles generally accepted in the United States of America, as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing accounting and financial reporting principles. The following is a summary of the more significant accounting policies.

B. Basis of Presentation

Enterprise funds are used to account for operations: (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation/amortization) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenue earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Based on the above definition, the Airport is accounted for utilizing enterprise fund accounting.

C. Measurement Focus

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Proprietary fund financial statements are reported using the *economic resources measurement focus*. This means that all assets and liabilities associated with the operation of these funds (whether current or noncurrent) are included on the Balance Sheet (or Statement of Net Position). Fund equity (i.e., total net position) is segregated into net investment in capital assets, restricted net position, and unrestricted net position. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net position.

D. Basis of Accounting

Basis of accounting refers to when revenue and expenses are recognized and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The financial statements are prepared utilizing the *accrual basis of accounting*. Accordingly, revenues and expenses are recognized at the time goods and services are provided or received.

Operating revenues are defined as income received from the rent of terminal space and buildings, landing fees, concession commissions, and parking receipts.

Nonoperating revenues are defined as income received from sources other than those defined above. Nonoperating revenues include investment income, passenger facility charges (PFC), grant income, building rents from buildings purchased for future expansion, and the sale of equipment.

Operating expenses are defined as the ordinary costs and expenses of the Airport for operations, maintenance, and repairs. Operating expenses include the costs of operating the Airport and related buildings as well as administrative and general expenses and depreciation and amortization. Operating expenses do not include the principal and interest on bonds, notes or other indebtedness, certain grant expenses, amortization of bond issue costs, or expenses related to the rental of buildings purchased for future expansion.

E. Estimates

The presentation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

F. Cash and Short-Term Investments

Deposits with financial institutions consist primarily of demand deposits and savings accounts.

Cash recorded by the Airport is combined with cash of the City in determining amounts covered by Federal Deposit Insurance Corporation or by collateral held by the City's banks.

State and local statutes place certain limitations on the nature of deposits and investments available. Deposits in any financial institution may not exceed certain levels within the financial institution. Investments can be made in securities issued by or unconditionally guaranteed by the U.S. government or its agencies that have a maturity of one year or less from the date of purchase and repurchase agreements guaranteed by such securities with maturity dates of no more than 90 days from the date of purchase.

Short-term investments for the Airport consist of U.S. government securities which are carried at fair value.

G. Receivables

Receivables are shown net of an allowance for uncollectible accounts for the estimated losses that will be incurred in the collection of the receivables. The estimated losses are based on the judgment of management and a review of the current status of existing receivables.

H. Leases

The Airport is a lessor for noncancellable leases of buildings, land, and solar panels. The Airport recognizes a lease receivable and a deferred inflow of resources. At the commencement of a lease, the Airport initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term. The Airport uses its estimated incremental borrowing rate as the discount rate for leases, if rate is not available. The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee. The Airport monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure lease receivables and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the leases receivable.

I. Inventory

Inventory quantities are determined by physical count and are valued at the lower of cost or market value. Inventory at the Airport consists of maintenance supplies and parts.

J. Capital Assets

Capital assets include nondepreciable assets, such as construction in progress and land, and depreciable assets, such as land improvements, buildings and improvements, and machinery, vehicles, and equipment recorded at cost. Land includes all ancillary charges such as demolition costs. Equipment includes right to use assets reported in accordance with GASB Statement Number 87. Contributed assets are recorded at acquisition value at the time received. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. The Airport's capitalization policy considers two factors. Property will be capitalized when:

- 1. The combined cost to put a unit in service totals more than \$10,000, (no threshold is applied to land and buildings).
- 2. The unit's estimated life is greater than five years.

The Airport follows the policy of charging to expenses annual amounts of depreciation and amortization which allocates the cost of plant and equipment over their estimated useful lives. The Airport employs the straight-line method for determining the annual charge for depreciation and amortization.

The depreciable lives of capital assets are as follows:

	Depreciable Lives
Land improvements	30 Years
Buildings and improvements	25 - 150 Years
Infrastructure	10 - 40 Years
Machinery, equipment and vehicles	5 - 15 Years
Right to use machinery and equipment	5 - 15 Years

2. <u>DEPOSITS AND INVESTMENTS</u>

A. Custodial Credit Risk

The custodial credit risk for deposits and investments is the risk that, in the event of bank or counterparty failure, deposits may not be returned or the value of investments or collateral securities that are in the possession of another party may not be recovered. The Airport's cash and short-term investments include deposits, money market accounts, and securities with original maturities of one year or less. The deposits and money market accounts are fully collateralized. Investments in securities were held in the Airport's name.

B. Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment.

As of June 30, 2022, the Airport's investments in U.S. Treasury notes of \$1,934,804, had an implied credit rating of AAA.

C. Concentration of Credit Risk

Concentration of credit risk is the risk that an individual investment represents a significant concentration of the total portfolio. As of June 30, 2022, the Airport had two U.S. Treasury notes that comprise 100% of the total investments.

D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's policy limits maturities for investments in U.S. Treasury notes and U.S. government agencies to 10 years.

E. Fair Value

The categorization of financial instruments within the valuation hierarchy is based on the lowest level of input that is significant to the fair value measurement. The hierarchy is prioritized into three levels (with Level 3 being the lowest) defined as follows:

Level 1: Quoted prices in active markets for identical assets or liabilities that the entity has the ability to access.

Level 2: Observable inputs other than prices included in Level 1, such as quoted prices for similar assets and liabilities in active markets; quoted prices for identical or similar assets and liabilities in markets that are not active; or other inputs that are observable or can be corroborated with observable market data.

Level 3: Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the investments.

The fair value of the Airport's investment in U.S. Treasury notes was determined based on "Level 2" inputs at June 30, 2022. The valuation techniques used to measure the fair value of the "Level 2" instruments were valued based on quoted market prices or model-driven valuations using significant inputs derived from or corroborated by observable market data. The Airport does not have any investments in the "Level 1" or "Level 3" category.

3. ACCOUNTS RECEIVABLE

Accounts receivable consisted of the following at June 30, 2022:

Customer / concessions receivables	\$	1,652,834
Less: Allowance for doubtful accounts	_	(7,844)
Net Receivables	\$	1,644,990

4. <u>INTERGOVERNMENTAL RECEIVABLES</u>

The majority of this balance represents reimbursements requested from the Federal Aviation Administration's Airport Improvement Program (AIP), and State Department of Transportation, for capital related expenditures incurred in fiscal year 2022. Additional receivables represent

other reimbursements from federal and local governments. The intergovernmental receivable consisted of the following at June 30, 2022:

Airport Improvement Projects:		
AIP 122 - Reconstruct Apron 7	\$	2,259,528
AIP 118 - Taxiway Gulf Phase 2		2,934,096
AIP 120 - Security Access Upgrades		121,920
AIP 123 - Chamberlain HVAC Upgrade		38,345
AIP 125 - Terminal Integration Project		650,775
Taxiway Bravo Construction		256,298
Taxiway AIP Grants		1,495,652
Other AIP		1,124,311
Other Intergovernmental:		
CARES Act		2,333,140
Law Enforcement Officer Grant	_	79,640
Total	\$	11,293,705

5. <u>LOAN RECEIVABLE</u>

In 2006, the Airport issued a \$1,400,000 note to Burlington Community Development Corporation (BCDC), a special revenue fund of the City, to assist in financing the construction of a new Airport support hanger. The terms of the note require monthly payments of \$7,764 beginning in July 2006 for twenty years with interest at 3%. The note is due in June 2026.

Future maturities are anticipated to be as follows:

Fiscal Year	_	Principal		Interest	 Total
2023	\$	83,795	\$	9,378	\$ 93,173
2024		86,344		6,829	93,173
2025		88,970		4,203	93,173
2026	_	91,675	_	1,497	93,172
Total	\$	350,784	\$	21,907	\$ 372,691

6. <u>LEASES RECEIVABLE</u>

For the year ended June 30, 2022, the financial statements include the adoption of GASB Statement No. 87, *Leases*. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The Airport leases office, building, and

ground space to various Airport related businesses, car rental companies, food and gift concessions, governmental agencies and others. The lease rates vary and are computed based upon square footage, percentages of gross revenues, and combinations of the two. For additional information, refer to the disclosures below. Material leases valued at more than \$1,000,000 are shown in more detail below.

Regarding the non-material leases: There are eighteen leases falling into this category. These leases range in length from 24 months to 154 months. As of June 30, 2022, the value of the individual lease receivables ranged from \$41,972 to \$640,745. The range of monthly fixed payments for this group of leases is \$637 to \$15,272. The range value of the deferred inflow of resources as of June 30, 2022 was \$13,082 to \$570,204, and Airport recognized lease revenues ranging from \$7,780 to \$182,286 for each lease during the fiscal year.

The Airport entered into a 195-month lease as a lessor for the use of Airport - GSA - National Weather Service. An initial lease receivable was recorded in the amount of \$4,147,896. As of June 30, 2022, the value of the lease receivable was \$3,915,611. The lessee is required to make monthly fixed payments of \$23,648. The lease has an interest rate of 1.394%. The value of the deferred inflow of resources as of June 30, 2022 was \$3,893,119, and Airport recognized lease revenue of \$254,776 during the fiscal year. The Airport has 1 extension option for 60 months.

The Airport entered into a 114-month lease as lessor for the use of the Airport - BETA North Hangar. An initial lease receivable was recorded in the amount of \$1,852,847. As of June 30, 2022, the value of the lease receivable was \$1,852,847. The lessee is required to make monthly fixed payments of \$18,313. The lease has an interest rate of 1.170%. The value of the deferred inflow of resources as of June 30, 2022 was \$1,657,811, and the Airport recognized lease revenue of \$195,037 during the fiscal year.

The Airport entered into a 178-month lease as lessor for the use of the Airport Heritage Building 890. An initial lease receivable was recorded in the amount of \$2,723,276. As of June 30, 2022, the value of the lease receivable was \$2,553,565. The lessee is required to make monthly variable fixed in substance principal and interest payments of \$16,886. The lease has an interest rate of 1.362%. The value of the deferred inflow of resources as of June 30, 2022 was \$2,539,684, and the Airport recognized lease revenue of \$183,592 during the fiscal year. The lessee has 2 extension options, each for 60 months.

The Airport entered into a 60-month lease as lessor for the use of the Airport - Budget Rent-A-Car. An initial lease receivable was recorded in the amount of \$2,750,716. As of June 30, 2022, the value of the lease receivable was \$2,205,841. The lessee is required to make monthly fixed payments of \$46,498.42. The lease has an interest rate of 0.577%. The value of the deferred inflow of resources as of June 30, 2022 was \$2,200,572, and the Airport recognized lease revenue of \$550,143 during the fiscal year.

The Airport entered into a 60-month lease as lessor for the use of the Airport - Hertz Dollar. An initial lease receivable was recorded in the amount of \$2,730,920. As of June 30, 2022, the value of the lease receivable was \$2,189,967. The lessee is required to make monthly fixed payments of \$46,164. The lease has an interest rate of 0.577%. The value of the deferred inflow of resources as of June 30, 2022 was \$2,184,736, and the Airport recognized lease revenue of \$546,184 during the fiscal year.

The Airport entered into a 60-month lease as lessor for the use of the Airport - ELRAC Concession agreement. An initial lease receivable was recorded in the amount of \$2,791,297. As of June 30, 2022, the value of the lease receivable was \$2,238,384. The lessee is required to make monthly fixed payments of \$47,184. The lease has an interest rate of 0.577%. The value of the deferred inflow of resources as of June 30, 2022 was \$2,233,038, and the Airport recognized lease revenue of \$558,259 during the fiscal year.

The Airport entered into an 87-month lease as lessor for the use of the Airport - Hudson News. An initial lease receivable was recorded in the amount of \$1,735,179. As of June 30, 2022, the value of the lease receivable was \$1,514,856. The lessee is required to make monthly fixed payments of \$18,131. Additionally, there are monthly other reasonably certain payments of \$1,263. The lease has an interest rate of 0.833%. The value of the deferred inflow of resources as of June 30, 2022 was \$1,495,844, and the Airport recognized lease revenue of \$239,335 during the fiscal year.

Regulated Leases

The Airport leases office, building and ground space to various airlines. These leases are excluded from lease receivables and related deferred inflows per GASB Statement Number 87, as these are regulated leases.

Lease revenue for the year ending June 30, 2022 was \$1,309,189. One year remains in the contracts (fiscal year 2023) and minimum expected receipts for fiscal year 2023 are \$1,237,005.

7. PROPERTY, PLANT, AND EQUIPMENT

Capital asset activity for the year ended June 30, 2022 was as follows:

		Beginning Balance		Increases		Decreases		Ending Balance
Capital assets, not being depreciated:								_
Land	\$	52,792,520	\$	-	\$	-	\$	52,792,520
Construction in progress		53,365,094		23,042,685	_	(8,784,742)	_	67,623,037
Total capital assets, not being depreciated		106,157,614		23,042,685		(8,784,742)		120,415,557
Capital assets, being depreciated/amortized:								
Land improvements		55,710,082		11,187,085		-		66,897,167
Buildings		29,353,903		-		-		29,353,903
Building improvements		1,257,879		-		-		1,257,879
Infrastructure		96,395,313		-		-		96,395,313
Machinery and equipment		12,738,060		76,878		-		12,814,938
Right to use machinery and equipment		1,887,417		-		-		1,887,417
Vehicles		155,553		104,298	_	-	_	259,851
Total capital assets, being depreciated/amortized		197,498,207		11,368,261		-		208,866,468
Less accumulated depreciation/amortization for:								
Land improvements		(29,985,347)		(1,530,994)		-		(31,516,341)
Buildings		(12,003,559)		(588,459)		-		(12,592,018)
Building improvements		(267,630)		(52,320)		-		(319,950)
Infrastructure		(55,358,863)		(3,849,129)		-		(59,207,992)
Machinery and equipment		(8,413,829)		(603,267)		-		(9,017,096)
Right to use machinery and equipment		-		(198,676)		-		(198,676)
Vehicles	_	(69,998)	_	(25,985)	_		_	(95,983)
Total accumulated depreciation/amortization		(106,099,226)		(6,848,830)	_	-	_	(112,948,056)
Total capital assets, being depreciated/amortized, net	_	91,398,981		4,519,431	_	-	_	95,918,412
Total capital assets, net	\$	197,556,595	\$	27,562,116	\$	(8,784,742)	\$_	216,333,969

8. SHORT-TERM DEBT

Grant Anticipation Note

The Airport used a grant anticipation note (GAN) to finance airport improvement projects prior to grant reimbursement from the Federal Aviation Administration and the State Department of Transportation. On November 14, 2019, the Airport entered into a GAN in the principal amount of up to \$7,000,000 with an interest rate of 3.065%. On July 1, 2020, the GAN was increased to \$23 million to reflect the significant increase in FAA grants issued to the Airport. The Airport renewed the GAN on November 17, 2021 for \$10,000,000. This note expired on November 17, 2022. There airport has authorization from the City to renew the GAN for \$10,000,000 and expects this to be issued in February 2023.

Short-term debt activity for the year ended June 30, 2022 was as follows:

	Balance at			Balance at
Description	7/1/21	<u>Draws</u>	Repayments	6/30/22
Grant Anticipation Note	\$ -	\$ 3,829,737	\$ (1,288,680) \$	2,541,057

Revenue Anticipation Note

Part of the Airport's COVID-19 emergency response measures was to obtain funds through temporary borrowing in order to pay the ordinary running operating expenses of the Airport as it was expected that there would not be sufficient funds on hand. On May 6, 2020, the Airport entered into a revenue anticipation note (RAN) agreement in the principal amount of \$11,100,000, with an interest rate of 1.85%. On May 7, 2020 the Airport drew down \$11,100,000. The RAN was repaid in full on May 6, 2021. The Airport renewed the RAN for \$11,100,000 on November 17, 2021. This note expired on November 17, 2022. No funds were drawn down on the 2021 line of credit. The Airport chose not to renew the RAN going forward.

9. LONG-TERM DEBT

<u>Revenue Bonds (public offerings)</u> - The Airport issues bonds where the City pledges income to pay the debt service. Revenue bonds outstanding at June 30, 2022 were as follows:

<u>Description</u>		Original Issue <u>Amount</u>	Serial Maturities <u>Begin</u>	Serial Maturities <u>Through</u>	Interest Rates	Amount Outstanding
Revenue Refunding Bond 2022 Series A Revenue Refunding Bond 2021 Series A Revenue Refunding Bond 2014 Series A	\$ \$ \$	10,635,000 5,175,000 15,660,000	6/30/2024 7/1/2023 7/1/2023	6/30/2029 7/1/2030 7/1/2030	4.00 - 5.00% \$ 1.20 - 3.00% 4.00 - 5.00%	10,635,000 5,175,000 9,515,000
Total					\$	25,325,000

Maturities are as follows:

Public Offering Revenue Bonds

Fiscal Year	 Principal		Interest		Total
2023	\$ -	\$	795,859	\$	795,859
2024	2,655,000		1,491,908		4,146,908
2025	2,770,000		1,304,638		4,074,638
2026	2,900,000		1,100,033		4,000,033
2027	3,045,000		877,284		3,922,284
2028 - 2032	13,955,000	_	1,321,278	_	15,276,278
	\$ 25,325,000	\$	6,891,000	\$	32,216,000

<u>Unamortized Premium</u> - Debt premiums in connection with the sale of bonds are amortized over the terms of the related debt. Unamortized balances are included as a component of long-term debt.

Changes in long-term debt and other obligations were as follows for the year ended June 30, 2022:

						Equals
	Total			Total	Less	Long
	Balance			Balance	Current	Term
	7/1/21	Additions	Reductions	6/30/22	Portion	<u>Portion</u>
Revenue refunding bond 2012 series A	\$ 11,520,000 \$	- \$	(11,520,000)\$	- \$	- \$	-
Revenue refunding bond 2014 series A	9,515,000	-	=	9,515,000	-	9,515,000
Revenue refunding bond 2021 series A	5,175,000	-	=	5,175,000	-	5,175,000
Revenue refunding bond 2022 series A		10,635,000		10,635,000	 .	10,635,000
Total revenue bonds payable	26,210,000	10,635,000	(11,520,000)	25,325,000	-	25,325,000
Add: unamortized premium	700,262	709,896	(131,507)	1,278,651	(314,728)	963,923
Subtotal	26,910,262	11,344,896	(11,651,507)	26,603,651	(314,728)	26,288,923
Leases payable	1,887,417	-	(191,109)	1,696,308	(191,472)	1,504,836
Equipment notes payable	3,172,162	-	(616,585)	2,555,577	(618,132)	1,937,445
Net pension liability	2,363,918	-	(881,608)	1,482,310	-	1,482,310
Total OPEB liability	271,015	-	(57,088)	213,927	-	213,927
Compensated absences	294,729	36,550		331,279	(331,279)	-
Total	\$ 34,899,503 \$	11,381,446 \$	(13,397,897)\$	32,883,052 \$	(1,455,611) \$	31,427,441

The revenue bonds were issued pursuant to general bond resolutions and are secured by a pledge of net Airport revenues. Pursuant to the general bond resolutions, revenues mean all rates, fees, charges, or other income and includes rentals, proceeds of insurance or condemnation or other disposition of assets, proceeds of bonds or notes, and earnings from the investment of revenues.

On an annual basis, revenues must be sufficient after deducting operating expenses, to meet minimum debt service coverage requirements of 1.25. Revenues for this purpose represent all rates, charges, rents and other income, including PFC revenues available for debt service. Operating

expenses represent O&M (operation and maintenance), excluding depreciation. Certain other exclusions apply. City's Bond Counsel has determined that the effect of GASB 68 and 75 on pension and OPEB expense is excludable from O&M and, therefore, not included in determining net revenues available for debt service. In fiscal year 2022, the Airport recognized \$2,702,886 in CRRSA and ARPA grant revenue that was used 100% to cover operating expenses. If minimum debt service coverage requirements are not met, the Airport must take timely corrective action. The Airport debt coverage ratio for fiscal year 2022 was not applicable due to refunding the fiscal year 2022 revenue bond principal and interest payments. This bond debt service payments were refunded with the issuance of 2021 Series A revenue bond in April 2021.

<u>Current Refunding</u> – On June 28, 2022, the Airport issued taxable airport revenue refunding bonds 2022 Series A (the "refunding bonds") in the amount of \$10,635,000 with variable interest rates ranging from 4.0% to 5.0% and released debt service reserves of \$430,480 to advance refund \$11,520,000 of the 2012 Series A Revenue Bond payments with interest rates ranging from 4.0% to 5.0% maturing on July 1, 2022 through July 1, 2028. After premium of \$781,854 and issuance costs and discount of \$316,959, the net proceeds were \$11,528,960.

As a result of the current refunding, the Airport reduced its total debt service cash flow requirements by \$661,037, which resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$601,500.

<u>Equipment Financing Notes</u> – The Airport had the following equipment notes outstanding at June 30, 2022:

Airport equipment - payments are made annually for \$74,486 including interest at 2.77%, maturing on August 10, 2025.	\$	279,246
Snow plow - payments are made twice a year for a total of \$88,850 including interest at 2.47%, maturing on September 30, 2023.		130,055
Parking Access Revenue Control System (PARCS) - payments are made twice a year for total annual payments of \$193,411 including interest at 2.37%, maturing on March 2, 2024.		408,434
Airport equipment - payments are made twice a year for total annual payments of \$345,015 including interest at 2.99%, maturing		1 727 042
on September 18, 2027.	_	1,737,842
Total equipment notes outstanding	\$_	2,555,577

Maturities are as follows:

Fiscal Year		Principal		<u>Interest</u>		<u>Total</u>
2023	\$	618,132	\$	61,995	\$	680,127
2024		575,170		51,755		626,925
2025		383,997		36,457		420,454
2026		395,305		24,197		419,502
2027		413,005		13,510		426,515
2028	_	169,968	_	2,541	-	172,509
Total	\$_	2,555,577	\$	190,455	\$	2,746,032

10. RESTRICTED NET POSITION

Restricted net position was comprised of the following at June 30, 2022:

Restricted for debt service and capital projects (PFC)	\$	6,075,235
Restricted for prepaid cash reserve (PFC)		491,892
Restricted for renewal and replacement reserve		200,013
Restricted for debt service reserve fund		3,386,481
Restricted for debt service		77,420
Restricted for operations and maintenance reserve	_	4,930,937
Total	\$	15,161,978

The restricted PFC cash above of \$6,567,127 (\$6,075,235 and \$491,892) in addition to the PFC amount included in the debt service reserve above of \$118 and \$7,256 included in unrestricted cash, for a total of \$6,574,501, is presented in the Schedule of Passenger Facility Charges Collected and Expended.

11. RETIREMENT BENEFITS AND RESULTING NET PENSION LIABILITY

<u>Defined Benefit Plan</u>: All full-time employees of the Airport participate in the City of Burlington Employees' Retirement System (the Plan), a cost sharing, single employer defined benefit plan. The Airport follows the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, with respect to the Plan.

<u>Plan Description</u>: Substantially all employees of the Airport are members of the Plan and are classified as Class B members. Eligible employees must participate in the Plan. The City Council has the authority to amend the benefit terms of the Plan by enacting ordinances and sending them to the Mayor for approval.

At June 30, 2022, the Airport reported a net pension liability for its proportionate share of the City's total net pension liability per GASB 68. The net pension liability was measured as of June 30, 2021. At June 30, 2022, the Airport's proportion was 2.40%. For more information on the City's plan, see the City of Burlington, Vermont's Annual Comprehensive Financial Report.

<u>Benefits Provided</u>: Class B retirees who have attained the age of 55 or older and completed 5 or more years of creditable service (age and years of creditable service vary depending on agreements) are eligible for benefits based on average final earnable compensation (AFC) during either the highest 5 or 3 non-overlapping 12-months periods depending on hiring dates. For details on agreements and AFC, see the City of Burlington, Vermont's Comprehensive Annual Financial Report.

<u>Contributions</u>: The Airport contributed \$263,244 for the fiscal year ending June 30, 2022. The Plan uses the direct rate smooth method for funding. The Airport's contributions were based on full time equivalents and wages. Employer and employee contribution rates are governed by the respective collective bargaining agreements. The employer and plan members share the cost of benefits. The Plan members contribute 6.20% of their base pay.

<u>Summary of Significant Accounting Policies</u>: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the Plan was used as reported on the City of Burlington, Vermont's Comprehensive Annual Financial Report. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

<u>Actuarial assumptions</u>: The net pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.6 percent

Salary increases 3.0 percent per year

Investment rate of return 7.2 percent, net of pension plan

investment expense, including inflation

Mortality rates were based on the RP-2014 Adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scape MP-2020.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2012 through June 30, 2017, with discount rate updated from 7.30% to 7.20%.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class as of June 30, 2021 are summarized in the following table:

		Long-Term
		Expected
	Target	Real Rate
Asset Class	Allocation	of Return
Core Fixed Income	17.50%	3.70%
U.S. Bonds - Dynamic	7.50%	3.70%
U.S. Large Cap Equity	31.00%	7.10%
U.S. Small Cap Equity	9.00%	7.40%
International Developed Equity	20.50%	9.90%
International Emerging Markets Equity	7.00%	11.20%
Private Equity	0.50%	10.20%
Real Estate	6.00%	7.40%
Timberland	1.00%	7.40%
Long-term Return Assumption		7.78%

Total nominal long-term expected rate of return (ROR) is equal to the sum of the above individual asset class RORs and the expected long-term inflation rate of 2.60%.

<u>Discount Rate</u>: The discount rate used to measure the net pension liability was 7.20%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the fiduciary net position was projected to be available to make all future benefit payments to the current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>: The following presents the Airport's proportionate share of the net pension liability calculated using the discount rate, as well as what the Airport's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current rate:

Fund's net pension liability as of:	1% Decrease	Discount Rate	1% Increase
June 30. 2022	\$ 2,302,254	\$ 1,482,310	\$ 791,600

<u>Deferred Outflows and Inflows of Resources</u>: Deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized in pension expense in the subsequent fiscal year. Other amounts reported as deferred outflows and inflows of resources related to pension are recognized in pension expense in future fiscal years as follows:

Amortization Year		<u>Amount</u>
2023	\$	641
2024		(116,772)
2025		(172,871)
2026	_	(219,565)
	\$_	(508,567)

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the Plan's fiduciary net position is available in the separately issued City of Burlington, Vermont's Annual Comprehensive Financial Report. No separate stand-alone report is issued for the Plan.

Further disclosures about the retirement Plan are included in the City of Burlington, Vermont's Annual Comprehensive Financial Report.

12. OTHER POST-EMPLOYMENT BENEFITS (OTHER THAN PENSION) – OPEB GASB 75

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expenses. This Statement identifies the methods and assumptions that are required to be used to project benefit payments, discounted projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

General Information about the OPEB Plan

Plan Description

In addition to providing the pension benefits described, the City provides postemployment healthcare and life insurance benefits for retired employees through the City's plan.

In addition, the City allows certain retired employees to purchase health insurance through the City at the City's group rates. GASB No. 75 recognizes this as an implied subsidy and requires accrual of this liability.

Benefits Provided

The City provides medical, prescription drug, mental health/substance abuse and life insurance to retirees and their covered dependents. All active employees who retire from the City and meet the eligibility criteria may receive these benefits.

Funding Policy

The OPEB Plan's funding policy is to contribute the employer portion of retiree benefit payments annually.

Contributions

Employer and employee contribution rates are governed by the respective collective bargaining agreements. The OPEB plan is currently funded on a pay-as-you-go basis. The employer and plan members share the cost of benefits. The plan members contribute 5.20% of the monthly premium cost, depending on the plan in which they are enrolled. The Airport contributes the balance of the premium costs.

Actuarial Assumptions and Other Inputs

The total OPEB liability was determined by an actuarial valuation as of July 1, 2022, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.60% per year. This assumptions is consistent with the

Social Security Administration's current best estimate of the ultimate long-term annual percentage increase in CPI,

as published in the 2019 OASDI Trustees Report.

Rate of annual aggregate payroll growth 2.60% per year

Interest rate 3.54% as of June 30, 2022 (Prior: 2.16%)

Healthcare cost trend rates 6.50% for 2021, reducing by 0.2% each year to an

ultimate rate of 4.60% per year rate for 2031 and later.

Participation rate 20% of eligible active members will elect medical

coverage at retirement.

Retirees' share of benefit-related costs

Retirees are responsible for a portion of premium

rates not covered by the City.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study that was performed for the five-year period ending June 30, 2017.

Discount Rate

The discount rate used to measure the total OPEB liability was 3.54% for the year ending June 30, 2022.

Since the OPEB plan is not funded, the selection of the discount rate is consistent with the GASB 75 standards linking the discount rate to the 20-year AA municipal bond index for unfunded OPEB plans. The discount rate used for the valuation is equal to the published Bond Buyer general obligation 20-year-Bond Municipal Index effective as of June 30, 2022.

Total OPEB liability

The Airport's total OPEB liability was measured as of June 30, 2022 and was determined by an actuarial valuation as of July 1, 2022.

Changes in the Total OPEB Liability

Detailed information about the changes in total OPEB liability is available in the separately issued City of Burlington, Vermont's Annual Comprehensive Financial Report.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	1% Decrease		1% Increase
	in Discount	Current	in Discount
	Rate	Discount Rate	Rate
June 30. 2022	\$242,730	\$213,927	\$189,833

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

		Healthcare	
	Cost		
	1% Decrease	Trend Rates	1% Increase
June 30. 2022	\$194,775	\$213,927	\$237,124

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ending June 30, 2022, the Airport recognized an OPEB expense of \$28,630. The remaining amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense over the next 6 years.

Further disclosures about the OPEB plan are included in the City of Burlington, Vermont's Annual Comprehensive Financial Report.

13. <u>DEFERRED COMPENSATION PLAN</u>

The Airport offers its employees a deferred compensation plan (DCP) administered through the City in accordance with Section 457 of the Internal Revenue Code (IRC). The DCP permits employees to defer a portion of their salary until future years. The deferred compensation is not available to the employees until termination, retirement, death, or for "unforeseeable emergency" as defined by the IRC. Investments of the DCP are self-directed by employees.

14. RELATED PARTY TRANSACTIONS

It is the City's policy to charge or pay interest based on outstanding balances advanced to or borrowed from the municipal funds of the City. The interest rate is based on the average interest rate which would have been earned in the City's sweep account. Total interfund interest received/(paid), net, during fiscal year 2022 was zero.

The City Clerk/Treasurer's office charges all departments for administration and risk management fees. The City Council approves, through the budget process, the annual assessments. For the year ending June 30, 2022, administrative and risk management fees paid to the City General Fund were \$457,597.

The Airport contracted with other City departments to provide services. Security from the Police Department was \$1,246,125 for fiscal year 2022.

15. COMMITMENTS AND CONTINGENCIES

Grants - Amounts received or receivable from grantor agencies, including possible grant assurance violations at the Airport, are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Airport expects such amounts, if any, to be immaterial.

Construction Commitments – The Airport has a number of ongoing Airport Improvement Program (AIP) projects for construction and land acquisition, as well as several Passenger Facility Program (PFC) projects for terminal improvements that are funded from restricted assets. AIP projects include taxiway and apron reconstruction, master plan and noise compatibility program planning grants, and building demolition related to previously acquired property and land acquisition. The PFC projects include energy projects, cargo apron reconstruction, escalator and baggage carousel projects and related work.

16. RISK MANAGEMENT

The Airport is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employee; and natural disasters. The Airport manages these risks through a combination of commercial insurance packages and through the City's risk management program.

The City carries commercial insurance to cover its property, casualty, and general liability risks. Commercial property insurance, inland marine, and employment practices insurance coverage is provided by Travelers Indemnity Company and is offered on a guaranteed cost basis with a deductible of \$50,000. The City has a large-deductible workers' compensation plan with Travelers Indemnity Company.

The Airport also carries airport owners and operators general liability insurance with the following limits:

Completed Operations Aggregate	\$100 million
Personal Injury and Advertising Injury Aggregate	\$50 million
Malpractice Aggregate	\$50 million
Each occurrence limit	\$100 million
Fire Damage – any one fire	\$500,000
Medical Expenses – any one person	\$10,000
Hangarkeepers Limit – any one aircraft	\$100 million
Hangarkeepers Limit – any one occurrence	\$100 million

For health and dental insurance, the City self-insures with appropriate stop-loss coverage in place to cover large claims. The stop-loss limits are as follows:

Health insurance	\$130,000 per occurrence with no stop loss coverage
Dental insurance	The benefit from this coverage cannot exceed \$1,500 per
	participant

All of the City's self-insurance programs are administered by a third-party administrator, which processes and pays the claims and then bills the City for the amount of the total claims paid.

The costs associated with these self-insurance plans are budgeted in the City's General Fund and allocated to the Airport based on the following:

Type Allocation Method

Workers' compensation 50% Experience and 50% Exposure

Health Number of employees and levels of coverage Dental Actual claims and administrative fees paid

Liability Adjusted operating budgets
Property Insured value of city structures

The City has elected to pay actual unemployment claims instead of enrolling in an unemployment insurance program. There were no claims in the year ending June 30, 2022.

17. MAJOR CUSTOMERS

A significant portion of the Airport's earnings and revenues are directly or indirectly attributed to the activity of a few major airlines.

The Airport's earnings and revenues could be materially and adversely affected should these major airlines discontinue operations, and should the Airport be unable to replace the airline with similar activity. The level of operations is determined based upon the relative share of enplaned passengers. The following represents major concentrations and their respective airline passenger shares:

American 34% United 31% Delta 24%

18. SUBSEQUENT EVENTS

Management has evaluated subsequent events though January 26, 2023, which is the date the financial statements were available to be issued.

19. NEW ACCOUNTING PRONOUNCEMENTS

The Governmental Accounting Standards Board (GASB) has issued Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements (P3s and APAs), and Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), effective for the Fund beginning with its fiscal year June 30, 2023. These statements establish new reporting and disclosure requirements for P3s, APAs and SBITAs. Management is currently evaluating the impact of implementing these GASB pronouncements.

CITY OF BURLINGTON, VERMONT BURLINGTON INTERNATIONAL AIRPORT

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30. 2022 (Unaudited)

Burlington Employees' Retirement System

Fiscal Year	Measurement Date	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability	Covered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position Percentage of the Total Pension Liability
June 30, 2022	June 30, 2021	2.40%	\$1,482,310	\$2,606,931	56.86%	81.10%
June 30, 2021	June 30, 2020	2.40%	\$2,363,918	\$2,656,886	88.97%	66.37%
June 30, 2020	June 30, 2019	2.20%	\$1,834,449	\$2,538,239	72.27%	70.00%
June 30, 2019	June 30, 2018	2.14%	\$1,623,323	\$2,375,629	68.33%	71.41%
June 30, 2018	June 30, 2017	1.87%	\$1,630,284	\$1,899,810	85.81%	66.77%
June 30, 2017	June 30, 2016	2.95%	\$2,631,042	\$1,795,630	146.52%	63.75%
June 30, 2016	June 30, 2015	3.18%	\$2,169,468	\$1,664,402	130.35%	70.35%
June 30, 2015	June 30, 2014	2.38%	\$1,278,506	\$1,642,817	77.82%	75.00%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Airport's financial statements for summary of significant actuarial methods and assumptions.

See Independent Auditor's Report.

CITY OF BURLINGTON, VERMONT BURLINGTON INTERNATIONAL AIRPORT

SCHEDULE OF PENSION CONTRIBUTIONS REQUIRED SUPPLEMENTARY INFORMATION JUNE 30. 2022 (Unaudited)

Burlington Employees' Retirement System

Fiscal Year	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Defic	ribution ciency cess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
June 30, 2022	\$ 263,244	\$ (263,244)	\$	-	\$ 2,615,031	10.07%
June 30, 2021	\$ 248,981	\$ (248,981)	\$	-	\$ 2,606,391	9.55%
June 30, 2020	\$ 238,269	\$ (238,269)	\$	-	\$ 2,656,886	8.97%
June 30, 2019	\$ 216,312	\$ (216,312)	\$	-	\$ 2,538,239	8.52%
June 30, 2018	\$ 203,967	\$ (203,967)	\$	-	\$ 2,375,629	8.59%
June 30, 2017	\$ 254,514	\$ (254,514)	\$	-	\$ 1,899,810	13.40%
June 30, 2016	\$ 270,003	\$ (270,003)	\$	-	\$ 1,795,630	15.04%
June 30, 2015	\$ 281,375	\$ (281,375)	\$	-	\$ 1,664,402	16.91%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Airport's financial statements for summary of significant actuarial methods and assumptions.

See Independent Auditor's Report.

CITY OF BURLINGTON, VERMONT BURLINGTON INTERNATIONAL AIRPORT

SCHEDULE OF PROPORTIONATE SHARE OF THE TOTAL OPEB LIABILITY REQUIRED SUPPLEMENTARY INFORMATION

(Unaudited)

City OPEB plan

Fiscal Year	Measurement Date	Proportion of the Total OPEB Liability	Proportionate Share of the Total OPEB Liability	Covered Payroll	Total OPEB Liability as a Percentage of Covered Payroll
June 30, 2022	June 30, 2022	3.93%	\$213,927	\$2,371,577	9.02%
June 30, 2021	June 30, 2021	3.91%	\$271,015	\$2,362,236	11.47%
June 30, 2020	June 30, 2020	3.91%	\$257,184	\$2,302,374	11.17%
June 30, 2019	June 30, 2019	2.10%	\$112,007	\$1,642,196	6.82%
June 30, 2018	June 30, 2018	2.10%	\$104,692	\$1,600,581	6.54%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available.

See notes to the Airport's financial statements for summary of significant actuarial methods and assumptions.

See Independent Auditor's Report.



Report on Compliance with Requirements of the Passenger Facility Charge Program and on Internal Control Over Compliance in Accordance with the Passenger Facility Charge Audit Guide for Public Agencies

Independent Auditor's Report

To the Honorable Mayor, City Council and Burlington Airport Commission City of Burlington, Vermont

Report on Compliance for the Passenger Facility Charge Program

We have audited the Burlington International Airport (an enterprise fund of the City of Burlington, Vermont) (the Airport), for compliance with the types of compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies (the Guide) issued by the Federal Aviation Administration*, applicable to its Passenger Facility Charge Program that could have a direct and material effect on the Airport's passenger facility charge program for the year ended June 30, 2022. Our responsibility is to express an opinion the Airport's compliance based on our audit procedures.

Opinion on the Passenger Facility Charge Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Passenger Facility Charge program for the year ended June 30, 2022.

Basis for Opinion on the Passenger Facility Charge Program

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the Guide. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Airport and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on the Airport's passenger facility charge program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Merrimack, New Hampshire Andover, Massachusetts Greenfield, Massachusetts Ellsworth, Maine



Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to the Passenger Facility Charge Program.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred. Whether due to fraud or error, and to issue an opinion on the Airport's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Airport's compliance with the requirements of the passenger facility charge program as a whole.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
 due to fraud or error, and design and perform audit procedures responsive to those risks.
 Such procedures include examining, on a test basis, evidence regarding the amounts and
 disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of
 expressing an opinion on the effectiveness of the Airport's internal control. Accordingly,
 no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.



Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses and significant deficiencies may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Purpose of This Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *Passenger Facility Charge Audit Guide for Public Agencies*. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Passenger Facility Charges

We have audited the financial statements of the Burlington International Airport (an enterprise fund of the City of Burlington, Vermont) (the Airport), as of and for the year ended June 30, 2022, and have issued our report thereon dated January 26, 2023, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Airport's basic financial statements. The accompanying Schedule of Passenger Facility Charges is presented for purposes of additional analysis as required by the *Passenger Facility Charge Audit Guide for Public Agencies* and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional



procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Passenger Facility Charges is fairly stated in all material respects in relation to the basic financial statements as a whole.

Merrimack, New Hampshire

Melanson

January 26, 2023

CITY OF BURLINGTON, VERMONT BURLINGTON INTERNATIONAL AIRPORT SCHEDULE OF PASSENGER FACILITY CHARGES FOR THE YEAR ENDED JUNE 30. 2022

Cash balance - July 1, 2021	\$	7,976,559
Receipts		
Passenger facility charges collected		2,385,139
Interest earnings		893
Total receipts	_	2,386,032
Adjustment		
Project No. 11-05-C-00-BTV		185,703
Disbursements		
Project No. 96-01-I-00-BTV		(81,703)
Project No. 00-03-C-00-BTV		(32,812)
Project No. 10-04-C-00-BTV		(279,014)
Project No. 20-07-C-00-BTV		(300,947)
Project No. 22-08-C-00-BTV	_	(3,279,317)
Total disbursements	_	(3,973,793)
Decrease in cash balance	-	(1,402,058)
Cash balance - June 30, 2022	\$_	6,574,501

See Note 10 for reconciliation of above cash to the restricted accounts presented in the financial statements.

BURLINGTON INTERNATIONAL AIRPORT

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2022

1.	Summary of Auditor's Results	
	Financial Statements	
	Type of Auditor's report issued:	Unmodified
	Internal Control over Financial Reporting:	
	Material weaknesses identified?	Yes _ ✓ _ No
	• Significant deficiencies identified that are not considered to be material weaknesses?	Yes <u>✓</u> None reported
	Noncompliance material to financial statements noted?	Yes No
	Passenger Facility Charge Program	
	Internal Control over the Passenger Facility Charge Program:	
	Material weaknesses identified?	Yes _ _ No
	• Significant deficiencies identified that are not considered to be material weaknesses?	Yes _ ✓ None reported
	Type of Auditor's report issued on compliance:	Unmodified
	• Any audit findings disclosed that are required to be reported in accordance with the <i>Passenger Facility Charges Audit Guide for Public Agencies</i> ?	Yes _ ✓ _ No
II.	Financial Statement Findings	
	None reported.	
III.	Findings and Questioned Costs	
	None reported.	